

## ***HANFORD 1100-AREA (USDOE)***

### **Site Information:**

**Site Name:** HANFORD 1100-AREA (USDOE)  
**Address:** BENTON COUNTY, WA  
  
**EPA ID:** WA4890090075  
**EPA Region:** 10

### **Record of Decision (ROD):**

**ROD Date:** 09/24/1993  
**Operable Unit:** 01  
**ROD ID:** EPA/ROD/R10-93/063  
  
**Media:** Soil, GW  
  
**Contaminant:** VOCs, Other Organics, Metals, Inorganics

**Abstract:** The 5-square mile Hanford 1100-Area (DOE) site is located in the southern part of a 560-square mile Federal facility located along the Columbia River in southeastern Washington. The facility is located north and west of the cities of Richland, Kennewick, and Pasco, an area commonly known as the Arid Lands Ecology (ALE) Reserve. This area covers 120 square miles and is managed by DOE for ecological research. Land use in the area is predominantly agricultural. The Tri-Cities area is a major population center with 100,000 residents. In 1943, operations began at Hanford as part of the Army's "Manhattan Project" to produce plutonium for nuclear weapons; however DOE currently operates facilities throughout the site. The site contains the central warehousing, vehicle maintenance, transportation distribution center, and the ALE Reserve Headquarters, formerly a NIKE missile base and control center, located on the northern slope of Rattlesnake Hills. Historical documentation indicates that several individual waste units may have released a variety of contaminants onsite to the soil and ground water. During the detailed site investigations, quantitative evaluations of the waste units indicated that soil and ground water were contaminated by VOCs, PAHs, PCBs pesticides, metals, and other organics. The site has been divided into four OUs for remediation: 1100-EM- 1, 1100-EM-2, 1100-EM-3, and 1100-IU-1. The 1100-EM-1 OU consist of the Battery Acid Pit, Paint Solvent Pit, Antifreeze and Degreaser Pit, Antifreeze Tank Site, Discolored

Soil Site, Horn Rapids Landfill (HAL), and Ephemeral Pool. This ROD addresses the risk associated with onsite contamination in the soil and ground water. The primary contaminants of concern affecting the soil and ground water are VOCs, including benzene, PCE, TCE; other organics, including PAHs, PCBs, and pesticides; metals; including arsenic, chromium, and lead; and other inorganics, including asbestos. **SELECTED REMEDIAL ACTION:** The selected remedial action for this site includes excavating approximately 840 tons of soil contaminated with bis (2-ethylhexyl) phthalate (BEHP) from the Discolored Soil Site, with offsite incineration at a RCRAlicensed facility; excavating approximately 636 yd[3] of PCB-contaminated soil from the Ephemeral Pool and the HRL, with offsite disposal in a TSCApermitted landfill; removing more than 5,495 yd[3] of contaminated soil and debris from the 1100-EM-2, 1100-EM-3, 1100-IU-1 OUs, with offsite disposal; conducting soil sampling in excavations to determine if cleanup goals have been met; backfilling excavated areas with clean fill; capping the HRL to prevent contact with the contained asbestos; placing a notice onthe deed identifying this area as an asbestos-containing landfill; allowing for natural attenuation of the TCE-contaminated ground water; monitoring ground water; and implementing institutional controls, including deed and ground water use restrictions. The estimated present worth cost for this remedial action is \$10,840,000, which includes an estimated annual O&M cost of \$65,300 for 30 years. **PERFORMANCE STANDARD OR GOALS:** The soil remedial action objectives are based on MTCA State standards, and include benzene 0.5 mg/kg; PCE 0.5 mg/kg; TCE 0.5 mg/kg; toluene 40 mg/kg; xylenes 20 mg/kg; PAHs 1 mg/kg; PCBs in Ephemeral Pool soil and soil from OUs 1100-EM-2, 1100-EM-3, and 1100-IU-1 1 mg/kg; PCBs in the HRL 5.2 mg/kg; hexavalent chromium 1,600 mg/kg; and lead 250 mg/kg. The objective for natural attenuation of ground water is TCE 0.5 mg/l, which is based on SDWA MCLs and is expected to be reached within 25 years. **INSTITUTIONAL CONTROLS:** Institutional controls, including deed and ground water use restrictions, will be implemented to notify the public that the HRL is an asbestos-containing landfill, and to prevent ground water use or drilling of new wells until cleanup goals are attained.

**Remedy:**

The selected remedy for the 1100 Area NPL Site addresses actual or threatened releases at the four 1100 Area Operable Units: 1100-EM1, 1100-EM -2, 1100-EM-3, and 1100-IU-1.

The major components of the selected remedy include:

1100-EM-1 Operable Unit

- . Capping the Horn Rapids Landfill.
- . Offsite disposal of PCB contaminated soils.
- . Offsite incineration of soils contaminated with bis (2-ethylhexyl)phthalate.
- . Natural attenuation of groundwater that currently exceeds MCL's and monitoring for compliance.
- . Continuation of institutional controls for groundwater and land use at the Horn Rapids Landfill.

1100-EM-2, EM-3 and IU-1 Operable Units

- . Offsite disposal of soils, debris and structures contaminated with solvents, PCBs and other hazardous substances.
- . Continuation and expansion of groundwater monitoring.

## STATUTORY DETERMINATIONS

The selected remedy is protective of human health and the environment, will comply with federal and state requirements that are legally applicable or relevant and appropriate to the remedial action, and is cost effective. This remedy utilizes permanent solutions to the maximum extent practicable for this site, and satisfies the statutory preference for remedies that employ treatment that reduces toxicity, mobility, or volume as a principal element. Alternative treatment technologies were evaluated for this site, but are not included in the selected remedy.

Because this remedy will result in hazardous substances remaining on site above health-based levels, a review will be conducted within 5 years after commencement of remedial action to ensure that the remedy continues to provide adequate protection of human health and the environment.

Signature sheet for the Record of Decision for the USDOE Hanford 1100 Area Final Remedial Action between the United States Department of Energy and the United States Environmental Protection Agency, with concurrence by the Washington State Department of Ecology.

John D. Wagoner Manager, Richland Operations United States Department of Energy

9/30/93

**Text:**

Full-text ROD document follows on next page.

Text:

Record of Decision

USDOE Hanford 1100 Area

Hanford Site  
Richland, Washington

September 1993

## DECLARATION OF THE RECORD OF DECISION

### SITE NAME AND LOCATION

USDOE Hanford 1100 Area  
Hanford Site  
Benton County, Washington

### STATEMENT OF BASIS AND PURPOSE

This decision document presents the selected remedial actions for the USDOE Hanford 1100 Area, Hanford Site, Benton County, Washington, which were chosen in accordance with the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA), as amended by the Superfund Amendments and Reauthorization Act of 1986 (SARA), and to the extent practicable, the National Oil and Hazardous Substances Pollution Contingency Plan (NCP). This decision is based on the Administrative Record for this site.

The State of Washington concurs with the selected remedy.

### ASSESSMENT OF THE SITE

Actual or threatened releases of hazardous substances from this site, if not addressed by implementing the response actions selected in this Record of Decision (ROD), may present an imminent and substantial endangerment to the public health, welfare, or the environment.

### DESCRIPTION OF THE SELECTED REMEDY

The selected remedy for the 1100 Area NPL Site addresses actual or threatened releases at the four 1100 Area Operable Units: 1100-EM-1, 1100-EM2, 1100-EM-3, and 1100-IU-1.

The major components of the selected remedy include:

#### 1100-EM-1 Operable Unit

- . Capping the Horn Rapids Landfill.
- . Offsite disposal of PCB contaminated soils.
- . Offsite incineration of soils contaminated with bis (2-ethylhexyl)phthalate.
- . Natural attenuation of groundwater that currently exceeds MCL's and monitoring for compliance.
- . Continuation of institutional controls for groundwater and land use at the Horn Rapids Landfill.

## 1100-EM-2, EM-3 and IU-1 Operable Units

- . Offsite disposal of soils, debris and structures contaminated with solvents, PCBs and other hazardous substances.
- . Continuation and expansion of groundwater monitoring.

## STATUTORY DETERMINATIONS

The selected remedy is protective of human health and the environment, will comply with federal and state requirements that are legally applicable or relevant and appropriate to the remedial action, and is cost effective. This remedy utilizes permanent solutions to the maximum extent practicable for this site, and satisfies the statutory preference for remedies that employ treatment that reduces toxicity, mobility, or volume as a principal element. Alternative treatment technologies were evaluated for this site, but are not included in the selected remedy.

Because this remedy will result in hazardous substances remaining on site above health-based levels, a review will be conducted within 5 years after commencement of remedial action to ensure that the remedy continues to provide adequate protection of human health and the environment.

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## INTRODUCTION

The U.S. Department of Energy's Hanford Site was listed on the National Priorities List (NPL) in July 1989 under authorities granted by the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) of 1980 as amended by the Superfund Amendments and Reauthorization Act (SARA) of 1986. The Hanford Site was divided and listed as four NPL Sites: the 1100 Area, the 200 Area, the 300 Area, and the 100 Area.

In accordance with Executive Order 12580 (Superfund Implementation) and the NCP, the U.S. Department of Energy (DOE) performed a Remedial Investigation (RI) for the 1100-EM-1 Operable Unit, which characterized the nature and extent of contamination in groundwater and soils near the 1100-EM-1. A baseline risk assessment, comprised of a human health risk assessment and an ecological risk assessment, was conducted as part of the RI to evaluate current and potential effects of 1100-EM-1 contaminants on human health and the environment. DOE also performed a focused Remedial Investigation (RI) for the remaining three 1100 Area operable units (1100-EM-2, 1100-EM-3, and 1100-IU-1), which characterized the nature and extent of contamination in groundwater and soils near these Units. A qualitative baseline risk assessment (an evaluation of overall potential risk from these operable units made by comparing possible waste site contaminant levels with existing State and Federal health-based guidelines), was conducted as part of the focused RI to evaluate potential effects of contaminants on human health and the environment.

### I. SITE NAME, LOCATION, AND DESCRIPTION

The Hanford Site is a 560-square mile Federal facility located along the Columbia River in southeastern Washington, situated north and west of the cities of Richland, Kennewick, and Pasco, an area commonly known as the Tri-Cities (Figure 1). The 1100 Area NPL Site is located in the southern portion of the Hanford Site, and covers less than 5 square miles. Operable Units 1100-EM-1, 1100-EM-2, and 1100-EM-3 are located in the southernmost portion of the Hanford Site and contain the central warehousing, vehicle maintenance, and transportation distribution center for the entire Hanford Site (Figure 2). 1100-IU-1 is located on the northeastern slope of the Rattlesnake Hills, approximately 24 kilometers (km) (15 miles) from the 1100 Area. The site is a former NIKE missile base and control center, and is now used for the Arid Lands Ecology (ALE) Reserve Headquarters.

The land surrounding Hanford is used primarily for agriculture and livestock grazing. The major population center near Hanford is the TriCities, with a combined population of nearly 100,000. The southwestern area of Hanford, covering 120 square miles, is designated as the Arid Lands Ecology Reserve and is managed by DOE for ecological research.

The North Richland Well Field is located 0.8 km east of the 1171 building and is used to supplement city of Richland water supplies. Columbia River water is pumped to the well field and then percolates through the soil creating a groundwater mound. The City then extracts water from this mounded area as needed to supplement the water supply from the water treatment plant. This procedure reduces turbidity and improves water quality for industrial and residential usage.

Semi-arid land with a sparse covering of cold desert shrubs and drought-resistant grasses dominates the Hanford landscape. Forty percent of the area's annual six and one quarter inches of rain occurs between November and January. In part due to the semi-arid conditions, no wetlands are contained within the boundaries of the 1100 Area NPL Site.

The Columbia River is located approximately one mile east of the 1100 Area. The 1100 Area is not within the 100 year flood plain of the river.

## II. SITE HISTORY AND ENFORCEMENT ACTIONS

The Hanford Site was established during World War II as part of the Army's "Manhattan Project" to produce plutonium for nuclear weapons. Hanford Site operations began in 1943, and DOE facilities are located throughout the Site and the City of Richland. Much of the land that Hanford now occupies was ceded to the government by treaty with various Native American tribes. Certain portions of the Site are known to have cultural significance and may be eligible for listing in the National Register of Historical Places.

In 1988, the Hanford Site was scored using EPA's Hazard Ranking System. As a result of the scoring, the Hanford Site was added to the NPL in July 1989 as four sites (the 1100 Area, the 200 Area, the 300 Area, and the 100 Area). Each of these areas was further divided into operable units (a grouping of individual waste units based primarily on geographic area and common waste sources). The 1100 Area NPL site consists of four operable units (1100-EM-1, 1100-EM-2, 1100-EM-3, and 1100-IU-1).

In anticipation of the NPL listing, DOE, EPA, and Ecology entered into a Federal Facility Agreement in May 1989. This agreement established a procedural framework and schedule for developing, implementing, and monitoring remedial response actions at Hanford. The agreement also addresses Resource Conservation and Recovery Act (RCRA) compliance and permitting.

The North Richland well field has been of particular interest during the course of the 1100 Area investigation. Located 0.8 km east of the 1171 building, the well field is still used to supplement city of Richland water supplies. Initial concerns focussed on the impact of possible migration of potential contaminants from the 1100 Area to the well field.

The 1100-EM-1 Operable Unit contains several individual waste sites. These sites are:

- . 1100-1 (The Battery Acid Pit): An unlined, sand-filled sump, or french drain approximately 30 m (100 ft) from the southwest corner of the 1171 Building, used for disposal of waste acid from vehicle batteries. During its use, the pit was approximately 1.8 m (6 ft) in diameter and 1.8 m deep. The pit is no longer visible because it was filled and graded to match the surrounding surface when it was removed from service. Historical documents record an estimated 57,000 liters (L) [15,000 gallons (gal)] of battery acid wastes may have been disposed of during its operating years (1954 to 1977).
- . 1100-2 (The Paint and Solvent Pit): A semicircular depression located approximately 1.6 km (1 mile) north of the 1171 Building. Originally a sand and gravel pit, the site was used during the period between 1954 through 1985 for the disposal of construction debris generated during demolition of Hanford Site facilities. Principal components of the waste include concrete rubble, asphalt, and wood debris. Undocumented disposal of waste paint, solvent, and paint thinner is also reported to have occurred at this site. The pit has an approximate diameter of 108 m (354 ft) and a depth of 1.2 to 1.8 m (4 to 6 ft).
- . 1100-3 (The Antifreeze and Degreaser Pit): A shallow, roughly circular depression located approximately 1.6 km (1 mile) north of the

1171 Building on the west side of the Hanford Rail Line. Originally a sand and gravel source for construction activities on the Hanford Site, it was used during the period of 1979 to 1985 as a disposal site for waste construction material, principally roofing and concrete rubble. The pit is approximately 76 m (250 ft) in diameter and 1.8 to 2.4 m (6 to 8 ft) deep. Occasional disposal of waste antifreeze and degreasing solutions from the 1171 Building was suspected, but not documented, at this location.

- . 1100-4 (The Antifreeze Tank Site): A former underground storage tank used for waste vehicle antifreeze. This tank was emptied in 1986, cleaned, and removed due to suspected leakage. No evidence of leakage was detected when the tank was removed.
- . UN-1100-6 (The Discolored Soil Site): A patch of oily, dark stained soil located in the eastern end of an elongate east-west oriented depression approximately 610 m (2,000 ft) northwest of the 1171 Building on the west side of the Hanford Rail Line. The depression extends over an area of approximately 0.2 hectares (0.4 acres); the actual area of discolored soil covering an area of perhaps 1.8 by 3.1 m (6 by 10 ft). The source of the soil discoloration appears to be the isolated, unauthorized disposal of contents of one or more containers of liquid material to the ground surface. No record exists that identifies the nature or origin of the waste of the material deposited at the site.
- . The Horn Rapids Landfill: Located north of Horn Rapids Road near its intersection with Stevens Drive, the Horn Rapids Landfill (HRL) extends over approximately 20 hectares (50 acres) of the 600 Area. Originally a borrow pit for sand and gravel, it was used as a landfill primarily for office and construction waste, asbestos, sewage sludge, fly ash, and reportedly, numerous drums of unidentified organic liquids. Classified documents were also incinerated at a burn cage located at the northern edge of the landfill. from the late 1940's into the 1970's. The landfill is situated in generally flat terrain. Five disposal trenches have been identified at the site through a study of historic aerial photographs, onsite investigations, and geophysical surveys. Surface debris consisting of auto and truck tires, wood, metal shavings, soft drink cans and bottles, and other small pieces of refuse are scattered across the site. A single trench, the western-most of the identified waste disposal trenches, was posted with signs warning that the trench contained asbestos.
- . The Ephemeral Pool: A long, narrow, manmade depression located along the western edge of the asphalt-paved 1171 Building parking area. The depression acts as a drainage collection point for precipitation runoff flowing from the parking area surface. Overall dimensions are approximately 6.1 m (20 ft) wide (east-west direction) by 183 to 213 m (600 to 700 ft) in length (north-south direction). The Ephemeral Pool was designed to collect runoff from the parking area and direct it to a central culvert located approximately at the lengthwise mid-point of the depression.

The 1100-EM-2 Operable Unit is located in the southwest corner of the Hanford Site near the north border of the City of Richland, Washington. The main feature is the 1171 Building, a vehicle service maintenance and repair facility constructed in the early 1950's. The main waste sites in 1100-EM-2 are several used oil tanks, steam pad and hoist ram storage tanks, and a hazardous waste staging area. Removal of an antifreeze underground storage tank (UST) from the 1171 Building in 1986 was addressed in the 1100-EM-1 RI/FS.

The 1100-EM-3 Operable Unit is located about 600 meters (1000 feet) northeast of 1100-EM-2. 1100-EM-3 contains approximately 20 permanent structures, some of which date back to 1951, that have been used for maintenance, warehouse, service support, and offices in support of Hanford operations. These buildings form the Hanford 3000 Area. Key waste sites in 1100-EM-3 include several hazardous waste storage and staging areas, a used oil UST, and contaminated soil from a previously removed UST. Four fuel UST's were removed from this area in 1991.

1100-IU-1 is located on the northeastern slope of the Rattlesnake Hills, approximately 24 kilometers (km) (15 miles) from the 1100 Area. The site is a former NIKE missile base consisting of structures which supported missile launch, control, and maintenance functions, as well as living quarters for base personnel, and storage buildings for hazardous substances used in the maintenance of the physical plant and missile operations. All base facilities are abandoned with the exception of the former barracks which are used for the Arid Lands Ecology (ALE) Reserve Headquarters.

### III. HIGHLIGHTS OF COMMUNITY PARTICIPATION

DOE, Ecology, and EPA (the Parties) developed a Community Relations Plan (CRP) in April 1990 as part of the overall Hanford Site restoration. The CRP was designed to promote public awareness of the investigations and public involvement in the decision-making process. The CRP summarizes concerns that the Parties are aware of based on community interviews. Since that time, the Parties have held several public meetings and sent out numerous fact sheets in an effort to keep the public informed about Hanford cleanup issues. The CRP was updated in 1993 to enhance public involvement.

The final RI/FS Report and Proposed plan were made available to the public in both the Administrative Record and the Information Repositories maintained at the locations listed below on May 24, 1993:

#### ADMINISTRATIVE RECORD (Contains all project documents)

U.S. Department of Energy  
Richland Field Office  
Administrative Record Center  
740 Stevens Center  
Richland, Washington 99352

EPA Region 10  
Superfund Record Center  
1200 Sixth Avenue  
Park Place Building, 7th Floor  
Seattle, Washington 98101

Washington State Department of Ecology  
Administrative Record  
719 Sleater-Kinney Road SE  
Capital Financial Building, Suite 200  
Lacey, Washington 98503-1138

#### INFORMATION REPOSITORIES (Contain limited documentation)

University of Washington  
Suzzallo Library  
Government Publications Room  
Mail Stop FM-25  
Seattle, Washington 98195

Gonzaga University  
Foley Center  
E. 502 Boone  
Spokane, Washington 99258

Portland State University  
Branford Price Millar Library  
Science and Engineering Floor  
SW Harrison and Park  
P.O. Box 1151  
Portland, Oregon 97207

DOE Richland Public Reading Room  
Washington State University, Tri-Cities  
100 Sprout Road, Room 130  
Richland, Washington 99352

The notice of the availability of these documents was published in the Seattle PI/Times, the Spokesman Review-Chronicle, the Tri-City Herald, and the Oregonian on May 23, 1993 and again on June 13, 1993. The public comment period was held from May 24, 1993, through July 9, 1993. In addition, a public meeting was held on June 30, 1993. Additional advertisements ran in the Tri-City Herald on June 27 and 29, 1993. At the meeting, representatives from DOE and EPA answered questions about the project. A response to the comments received during the public comment period, including those raised during the public meeting, is included in the Responsiveness Summary, which is part of this ROD. This decision document presents the selected remedial action for the 1100 Area at the Hanford Site, Richland, Washington, chosen in accordance with CERCLA, as amended by SARA, and to the extent practicable, the NCP. The decision for this site is based on the Administrative Record.

#### IV. SCOPE AND ROLE OF RESPONSE ACTION WITHIN SITE STRATEGY

The cleanup actions described in this ROD address all known current potential risks to human health and the environment from the 1100 Area. This ROD addresses contaminated soils found at 1100-EM-1 and the contaminated groundwater in the vicinity of the Horn Rapids Landfill. In addition, this ROD requires surface and soil cleanups in the other three operable units.

#### V. SITE CHARACTERISTICS

##### A. Site Geology and Hydrology

The Hanford Site is located in the Pasco Basin, a topographic and structural basin situated in the northern portion of the Columbia Plateau. The plateau is divided into three general structural subprovinces: the Blue Mountains; the Palouse; and, the Yakima Fold Belt. The Hanford Site is located near the junction of the Yakima Fold Belt and the Palouse subprovinces. A generalized geologic structural map is included as Figure 3.

The 1100 Area is located along the southeastern margin of the Hanford Site, adjacent to the Columbia River. The geologic structure beneath the 1100 Area is similar to much of the rest of the Hanford Site, which consists of three distinct levels of soil formations. The deepest level is a thick series of basalt flows that have been warped and folded, resulting in protrusions that crop out as rock ridges in some places. Layers of silt, gravel, and sand known as the Ringold formation form the middle level. The uppermost level is known as the Hanford formation and consists of gravel and

sands deposited by catastrophic floods during glacial retreat. Both confined and unconfined aquifers can be found beneath Hanford. A generalized stratigraphic column is shown in Figure 4.

## 1. Unconfined Aquifer

The unconfined aquifer below the 1100 Area occurs between the water table and the underlying silt aquitard, approximately 95 to 107 m (310 to 350 ft) above mean sea level (amsl). The aquifer occurs within the lower Hanford formation and the upper portion of the middle Ringold Formation. The thickness of the unconfined aquifer varies; the maximum thickness observed was 13 m (44 ft) near the 1171 Building and the minimum was 5 m (16 ft) near the Horn Rapids Landfill. Outside of the 1100-EM-1 Operable Unit, fewer data are available to map the unconfined aquifer thickness. In general, the thickness appears to increase toward the Columbia River.

Groundwater recharge to the unconfined aquifer below the 1100 Area is primarily from the Yakima River located several miles west and southwest of the site. The river appears to discharge directly to the unconfined aquifer along the Horn Rapids Reach below Horn Rapids Dam. Precipitation and irrigation infiltration, and, potentially, unconfined aquifer flow beneath the Yakima River provide additional recharge to the 1100 Area groundwater. The volume of recharge from infiltrating precipitation is approximately 10 to 40 times less than the recharge from the westward groundwater inflow.

To the east of the 1100 Area, the North Richland well field artificially recharges the unconfined aquifer. Water from the Columbia River is allowed to percolate through the soil at the well field to provide treatment of turbid river water and enhance the well field capacity (see Figure 2 for well field location). This is a major source of recharge to the aquifer and causes groundwater mounding that extends west to the vicinity of the 1171 Building.

However, because the well field is recharged intermittently, the mound can dissipate between periods of recharge. Monthly totals for recharge at the well field during 1988 and 1989 ranged from about 75,000,000 L (20,000,000 gal) to 1,500,000,000 L (400,000,000 gal).

## 2. Confined Aquifer

A silt aquitard was identified during drilling throughout the 1100EM-1 Operable Unit. The aquitard was encountered within the interval from 91 to 102 m (299 to 333 ft) amsl. Wells drilled to elevations lower than 91 m (299 ft) amsl invariably intercepted the aquitard. There is, however, uncertainty regarding the continuity of this layer. A possibility exists for the aquitard to be discontinuous due to erosion that may have occurred before the overlying sediments were deposited.

The upper confined aquifer occurs immediately below the silt aquitard. Information on this aquifer is limited, as the 1100-EM-1 RI hydrogeological investigation focused primarily on the vadose zone and unconfined aquifer. The available information does not show evidence that the confined aquifer is contaminated.

The groundwater potentials measured in 1100 Area confined aquifer wells indicate that flow is apparently toward the east. There is also flow upward into the silt aquitard that occurs above the confined aquifer. It is unknown if North Richland well field operations have significant effects on the flow observed in this aquifer, although minor fluctuations observed in water levels measured in one well indicate that at least some minor effect is likely.

The sediments encountered in the confined aquifer ranged from silty sand to sandy gravel of the middle Ringold Formation. Rising head slug tests yielded hydraulic conductivity estimates of .034 m/d (1.0 ft/d) and 0.086 m/d (0.30 ft/d), respectively, indicating that at least in these two locations the hydraulic conductivity is generally lower than in the unconfined aquifer (see Table 1).

The upper confined aquifer was identified at the HRL, and to the south nearer the 1171 Building. The vertical thickness of the upper confined aquifer may vary from a few meters up to 10 m (30 ft), depending on the continuity of silt strata in the middle Ringold unit.

## B. Nature and extent of Contamination

### Investigative Approach

The investigations in the 1100-EM-1 Operable Unit were conducted in a two-phase approach, with tasks proceeding methodically. The investigative methodology was to start off with a radiation survey of all of the sites, then do surface geophysics (e.g. electromagnetic induction and ground-penetrating radar). Next, a soil gas survey using temporary probes was performed and surface samples were taken. All of the information gathered to date was used to site vadose zone borings and groundwater wells. Other tasks in phase one were the determination of soil and groundwater background values and air monitoring during intrusive investigations. The information gathered from this first phase was evaluated to determine the tasks for the second phase. The tasks in the second phase were similar to those in the first, although they were much more focused.

For the other three operable units, the investigative approach was quite different, and much more streamlined. In the fall of 1992, it was determined that 1100-EM-2, 1100-EM-3 and 1100-IU-1 were candidates for an accelerated evaluation that could enable all of the 1100 Area operable units to be addressed simultaneously. A limited field investigation/focused feasibility study (LFI/FFS) was undertaken for those three operable units.

The results of the 1100 Area investigations are described in the following paragraphs.

#### 1. 1100-EM-1 Soils

##### Battery Acid Pit

A geophysical survey was conducted over the area where the pit had been to find the exact location of the pit and locate soil gas probes and a vadose zone boring. The pit was located, along with other buried objects including a water line and some wires. Five temporary soil-gas probes were installed at the Battery Acid Pit as part of the first phase. No contamination was detected in the soil-gas samples. A single boring was made at the Battery Acid Pit. This borehole yielded one sample from the surface and seven from the subsurface. Substances identified (i.e., detected above background) in surface soil samples are: calcium, copper, lead, magnesium, mercury, nickel, sodium, and zinc. Substances identified in subsurface samples are: arsenic, copper, lead, mercury, potassium, sodium, vanadium, and zinc. Maximum values of all soil analytes were compared with background to identify contaminants. These were further screened to remove essential micronutrients (i.e., at the concentrations measured, aluminum, calcium, iron, magnesium, potassium, and sodium are nontoxic and do not pose a human health or an environmental threat). The remaining soil contaminants are considered to be of potential concern and were evaluated further in the risk

assessment. These soil contaminants, and their maximum concentrations, are presented in Table 2. No additional work was performed during the second phase.

#### Paint and Solvent Pit

The geophysical survey was conducted over the floor of the pit. Rubble and other construction debris were found. Sixty-two temporary soil-gas probes were installed, sampled, and analyzed during phase one. One area of relatively high readings of tetrachloroethene (PCE) was found in the southwest corner of the site close to the end of a service road which extends back toward a railroad storage yard located immediately north of the Paint and Solvent Pit site. Concentration values peaked at 727 ug/L PCE with values steeply dropping in all directions away from the high. Areal distribution of the positive soil-gas readings suggested the potential for an isolated, shallow accumulation or small surface spill of solvent within the pit. No other volatile contaminants were detected during the soil-gas survey.

Four boreholes drilled at this site yielded 4 surface samples and 29 subsurface soil samples. One of these boreholes was drilled in the location of the high PCE reading described above. In addition, soil samples were obtained at 20 surface locations within the 1100-2, Paint and Solvent Pit. Substances identified in surface soil samples are: calcium, chromium, copper, lead, potassium, sodium, thallium, chlorobenzene, tetrachloroethene, trichloroethene,

1,1-dichloroethene, and xylene. Contaminants identified in subsurface samples are: calcium, copper, lead, magnesium, manganese, potassium, sodium, zinc, 4,4'-DDE, 4,4'-DDT, and tetrachloroethene (see Table 2). No additional work was performed during the second phase.

#### Antifreeze and Degreaser Pit

The geophysical survey was conducted over the floor of the pit. Rubble and other construction debris were found. Forty-three soil-gas samples were collected from temporary probes in the Antifreeze and Degreaser Pit. No contaminants were detected during the soil-gas investigation. Twenty-three surface samples were collected and twenty-four subsurface samples were obtained from four boreholes at the 1100-3, Antifreeze and Degreaser Pit. Substances identified in surface soil samples are: aluminum, calcium, chromium, copper, lead, sodium, and thallium. Substances identified in subsurface samples collected during the Phase I investigation are: aluminum, calcium, cobalt, copper, iron, magnesium, manganese, sodium, and zinc (see Table 2). No additional work was performed during the second phase.

#### Antifreeze Tank Site

In November 1989, a hole was cut through the concrete floor of stall 89 inside the 1171 Building to allow sampling of the waste site. Thirteen vadoze zone samples were collected and analyzed for the full suite of chemical analyses including ethylene glycol. Only a single sample detected ethylene glycol, at a concentration of 2.6 parts per million (ppm). Other than this single exception, only inorganic contaminants were detected at this site. Substances identified in subsurface samples are: aluminum, arsenic, beryllium, calcium, copper, lead, potassium, silver, sodium, thallium, zinc, and ethylene glycol (see Table 2). No additional work was performed during the second phase.

#### Discolored Soil Site

Fifteen surface samples were obtained from this site during the first phase. Substances identified in surface soil samples are: lead, potassium, zinc, alpha-chlordane, gamma-chlordane, 4,4'-DDE, bis(2ethylhexyl)phthalate, heptachlor, 2-hexanone, di-n-octyl phthalate, and 1,1,1trichloroethane (see Table 2).

Fourteen temporary soil-gas probes were installed at the Discolored Soil Site to depths ranging between 0.46 and 1.22 m (1.5 and 4 ft) during the Phase II investigation. The purpose was to investigate the possibility of a vadose zone source for contaminants identified during surface soil sampling/analysis. Soil gas samples did not identify any contaminants. No other work was performed during the second phase.

#### Ephemeral Pool

Two surface samples taken from the soil within the Ephemeral Pool area. Substances identified in surface soil samples are: lead, zinc, Aroclor-1260, alpha-chlordane, gamma-chlordane, Endosulfan II, Endrin, and heptachlor (see Table 2). Six surface samples were obtained during Phase II to delineate the lateral extent of organic contamination at the Ephemeral Pool. The soil samples collected during the Phase II RI were submitted for PCB and pesticide analyses. Laboratory results confirm the presence of alpha and gamma chlordane in concentrations of 210 to 1100 ug/kg and 330 to 1700 ug/kg, respectively. Positive results for PCB's (Aroclor 1260) were obtained from two of the seven samples with concentrations of 11,000 and 42,000 ug/kg. Contaminants identified in surface soil samples collected during Phase II are: Chlordane (alpha and gamma), Endosulfan II, Endrin, and PCB's (total).

#### Horn Rapids Landfill (HRL)

The purpose of the first phase geophysical investigation was to obtain information regarding waste materials buried at the site, to locate waste disposal structures (pits and trenches), to identify any underground utilities crossing the site, and to identify any other waste disposal-related features existing within the landfill. Outside of five identified waste disposal trenches, no other major waste accumulations were detected, although the entire surface of the subunit is littered with miscellaneous debris. Soil-gas studies were performed at the HRL and in surrounding areas to assist in siting permanent groundwater monitoring wells and to survey the vadose zone for a possible contaminant source contributing to groundwater contamination. Two hundred and eleven temporary soil-gas extraction points were installed in the landfill area. Trichloroethene (TCE); 1,1,1-trichloroethene (TCA); and PCE were found within the HRL. Results of this study were used to determine the siting of subsequent groundwater monitoring wells. A total of 36 permanent soil-gas extraction points were installed within the limits of the HRL. TCE was detected at 17 locations, with concentrations ranging from 3 to 233 parts per billion by volume (ppbv).

After the geophysical and soil-gas surveys were done, 55 surface soil samples were taken. Substances identified in surface soil samples are: aluminum, arsenic, barium, beryllium, cadmium, calcium, chromium, cobalt, copper, cyanide, iron, lead, magnesium, mercury, nickel, potassium, silver, sodium, thallium, zinc, Aroclor-1248, Aroclor-1254, Alpha-Chlordane, 4,4'-DDD, 4,4'-DDE, 4,4'-DDT, Heptachlor, 2-methylnaphthalene, naphthalene, and tetrachloroethene (see Table 2).

Fifty-five subsurface samples were taken from fourteen boreholes drilled in the Horn Rapids Landfill area. Substances identified in subsurface soil samples are: aluminum, antimony, arsenic, barium, beryllium, cadmium,

calcium, chromium, cobalt, copper, cyanide, iron, lead, magnesium, mercury, nickel, potassium, silver, sodium, thallium, zinc, and Aroclor-1248.

During the second phase investigation, additional soil-gas surveys, geophysical surveys, surface soil sampling, and subsurface soil sampling were performed. During the second-phase soil-gas survey, a total of 53 additional, temporary, sampling probes were installed and analyzed to delineate the TCE plume previously identified in the vicinity of HRL. TCE was detected at concentrations from 2 to 255 parts per billion by volume (ppbv) in 36 of the 53 probes. The highest TCE concentrations were obtained just outside the disturbed portions at the eastern limits of HRL. Results obtained from this stage of soil-gas monitoring were used in the siting of additional groundwater monitoring wells installed during the Phase II investigation.

The additional geophysical survey was performed to further delineate disposal trench boundaries identified during the first geophysical surveys of the site and to search for an accumulation of drums containing organic solvents said to have been buried in the HRL. Areas identified by the geophysics that might represent an accumulation of drums were investigated with test pits (described below).

Eight surface samples were taken to identify the areal extent of PCB contamination in the HRL. Fifteen samples were taken from the surface to further characterize 2 surface depressions in the HRL. Thirteen subsurface samples were taken from the test pits dug as a result of the geophysical survey. Substances identified during this phase that were not detected during the first phase include Endosulfan II and Endrin in surface samples and manganese and Dieldrin in subsurface samples. Also found during excavation of the test pits were various types of debris (automotive, construction, etc.) and two small deposits of chemicals. One (white crystalline powder) was identified as sodium bisulfate and the other (bright purple-stained soil) was identified as potassium permanganate.

## 2. Groundwater

During the first phase of the 1100-EM-1 Operable Unit investigation, seventeen new wells were drilled in the 1100-EM-1 operable unit between August 1989 and January 1990. During phase two, seven additional wells were drilled between January and June 1991. With the addition of existing wells, 30 to 35 wells were sampled each quarter from January 1990 through October 1992, for a total of 11 rounds of sampling. Initially, the scope of the groundwater investigation was very broad and so the first two rounds of samples were analyzed for compounds on the Target Analyte List (TAL), Target Compound List (TCL), as well as RCRA and primary and secondary drinking water parameters. After the first two rounds, the scope was adjusted to reflect refinements in the conceptual site model.

Trichloroethylene- (TCE-) contaminated groundwater was found both upgradient and downgradient of the Landfill. The TCE plume is approximately 1.6 kilometers (1 mile) long and 0.3 kilometer (0.2 mile) wide and is moving in a northeasterly direction. Figure 5 shows the approximate outline of the TCE plume as of March 1992. In addition, the groundwater monitoring network for the Landfill has detected nitrates and Technetium-99 (a radionuclide). A review of all available information indicates that contamination has moved onto the Site via the groundwater. An adjacent facility is investigating soil and groundwater contamination as an independent action in accordance with the Washington State Model Toxics Control Act (MTCA).

Maximum values of all groundwater analytes were compared with background values to identify contaminants. These groundwater contaminants, and their

maximum concentrations, are presented in Table 3. These were further screened to remove essential micronutrients. At the concentrations measured, aluminum, barium, calcium, iron, magnesium, potassium, sodium, and zinc are nontoxic and do not pose a human health or an environmental threat. The remaining contaminants are considered to be of potential concern and were evaluated further in the risk assessment.

### 3. 1100-EM-2, 1100-EM-3, and 1100-IU-1 Soils and Debris

Between October 1992 and January 1993, a limited field investigation was performed at 1100-EM-2, 1100-EM-3 and 1100-IU-1. Initially, the Hanford waste information data system was reviewed for data on waste types, handling practices, or known soil or groundwater contamination was reviewed. This identified 64 sites. Then, historical information including aerial photographs and as-built construction drawings were reviewed. All of the sites were inspected and, whenever possible, knowledgeable personnel were interviewed. During this process, an additional 18 sites were identified, bringing the total to 82. At this point, pertinent regulatory aspects [e.g., underground storage tanks (UST's) regulated under the state UST program] and previous characterizations of sites, were reviewed for indication of potential releases and spills of contaminants to the environment. This resulted in the identification of 32 sites that are currently, or are a candidate for, management under other regulatory programs. Of the remaining sites, 43 are considered to be likely or potential sites of releases or spills, and 7 are sites of known releases or spills.

Once the environmental and regulatory information for each site was evaluated, each site was placed in one of four categories, and the last three categories were evaluated for cleanup:

- . Already remediated or currently under regulation by the State or EPA under a statute other than the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) or the Model Toxics Control Act (MTCA). (20 sites)
- . Pending or a candidate for regulation by the State or EPA under a statute other than CERCLA or MTCA. (12 sites)
- . Not a candidate for regulation under another statute and is the site of a likely or potential release or spill of contaminants to the environment. (43 sites)
- . Not a candidate for regulation under another statute and is the site of a known release or spill of contaminants to the environment. (7 sites)

The categories of sites evaluated for cleanup are further broken down by waste or site type and are summarized below:

Site	Number	Approximate Volume (Total)
Underground Storage Tank	21	380 Cubic Yards
Soil Sites with Metals	6	440 Cubic Yards
Soil Sites with Organics	12	940 Cubic Yards
Spills	5	125 Cubic Yards
Septic Systems	6	3,600 Cubic Yards
Debris Sites	2	10 Cubic Yards
PCB Transformers/Pads	6	410 Cubic Yards
Others	2	No Estimate
Landfills	2	Approximately 5 Acres

Contaminants of potential concern that are evaluated in the risk assessment are: 1,1,1-Trichloroethane, PCBs, Carbon Tetrachloride, Aniline, Furfuryl Alcohol, Dimethylhydrazine, Acetone, Chromium Trioxide, Chromium-containing Paints, Sodium Dichromate, Trichloroethylene (TCE), Benzene, Toluene, Ethylbenzene, Xylenes, Lead, Tetrachloroethene (PCE), TPH (gasoline), TPH (diesel), and PAH's.

## VI. SUMMARY OF SITE RISKS

The approach for evaluation of site risks for the 1100-EM-1 consisted of evaluating the results of the remedial investigations to develop an initial list of Contaminants of Potential Concern (COPC) (Table 4). The COPC list was further evaluated and screened in accordance with the Hanford Site Baseline Risk Assessment Methodology (HSBRAM) and in consultation with EPA Region 10. HSBRAM was developed by DOE, in consultation with EPA and Ecology. HSBRAM is based on EPA's Risk Assessment Guidance for Superfund (RAGS) and other EPA guidance (both national and Region 10). HSBRAM was developed to provide direction on flexible, ambiguous, or undefined aspects of the various guidances, while ensuring that Hanford Site risk assessments remain consistent with current regulations and guidance. A Baseline Residential Scenario Risk Assessment (BRSRA) and a Baseline Industrial Scenario Risk Assessment (BISRA) were conducted in accordance with the HSBRAM. In addition, potential ecological risks were evaluated. The results of the human health and ecological risks are discussed below.

### A. Human Health Risks

Adverse effects resulting from exposure to chemical contaminants are identified as either carcinogenic (i.e. causing development of cancer in one or more tissues or organ systems) or non-carcinogenic (i.e., direct effects on organ systems, reproductive and developmental effects). In the BISRA, risks for current and future industrial use have been evaluated. In the BRSRA, future residential land use was evaluated. The human risk receptors included

on-site long- and short-term workers, and hypothetical future onsite residents. Exposure conditions for these receptors were assumed to correspond to a wide range of activities including residential, recreational and industrial.

#### 1. Chemicals of Concern

Data collected during the RI were used to identify chemicals present at 1100-EM-1. The previous section of this ROD presents sampling results by media. All chemicals were included in the assessment unless: a) it was not detected in the media sampled; b) toxicity reference values (i.e. reference dose [RfD] or cancer slope factors [SF's]) have not been developed for the chemical; or c) the chemical was identified as an essential nutrient.

Eight COC's were identified based on BISRA and BRSRA reasonable maximum exposure (RME) scenarios. In this case, COC's are defined as those with potential exposures presenting a carcinogenic risk greater than  $1 \times 10^{-6}$  and a non-carcinogenic hazard index greater than a value of one. Based on average exposures, the number of COC's would be reduced to four.

Two of the COC's are known carcinogens (arsenic and chromium [hexavalent only]); five are probable human carcinogens (beryllium, BEHP, chlordane, PCB's and trichloroethene). The remaining COC is a non-carcinogen (nitrate).

#### 2. Exposure Assessment

a. Exposed Populations: Exposure pathways were evaluated for three receptors: future residents, current and future onsite workers. The exposure pathways, exposure point concentrations for the residential scenario are presented in Table 5, and the exposure pathways, exposure point concentrations and for the industrial scenario are presented in Table 6.

b. Exposure Point Concentrations: Exposure point concentrations, including average and maximums, were derived for each medium of exposure (soil ingestion, inhalation, dermal contact, fish ingestion, garden produce, groundwater ingestion and groundwater inhalation [volatiles]). Generally a reasonable maximum exposure concentration (RME based on a 95 percent upper confidence limit) is presented in Tables 7 and 8. Where other values were used, the tables are footnoted.

c. Chemical Intake by Exposure Pathway: Chemical intakes (mg/kg/day) were estimated for each exposure pathway using exposure point concentrations and other exposure parameters, such as soil and water ingestion rates, body weights, exposure frequencies and durations. Pathway specific equations from both EPA and the HSB RAM were used to estimate chemical uptakes.

### 3. Toxicity Assessment

The purpose of the toxicity assessment is to identify the potential adverse effects associated with exposure to site-related substances and to estimate using numerical toxicity values, the likelihood that these adverse effects may occur based on the extent of the exposure. The toxicity assessment for the BISRA was conducted in accordance with RAGS and is discussed in the HSB RAM.

For carcinogenic chemicals, slope factors (SF's) are estimated using a conservative mathematical model which estimates the relationship between experimental exposure (i.e. doses) and the development of a cancer (i.e. response) that is derived from human or animal studies. Since there is much uncertainty in the dose-response values generated using this procedure, the upper 95 percent confidence limit of the slope of the dose-response curve is normally used in deriving the slope factor.

For non-carcinogenic chemicals, the reference doses (RfD) are used as benchmarks for toxic endpoints of concern. RfD's are derived from data obtained from studies in animals or humans using modification and uncertainty factors that account for uncertainty in the information used to derive the RfD. Uncertainty factors are applied for extrapolation of the no-observed-effects level (NOEL) in a study population to the RfD used in the risk assessment. A factor of 10 is usually applied to reflect the level of each of the sources of uncertainty listed below:

- . Use of lowest observed effect level (LOEL) or other parameters that are less conservative than NOEL;
- . Use of data from short-term exposure studies to extrapolate to long-term exposure;
- . use of data from animal studies to predict human effects; and
- . use of data from homogeneous animal populations or healthy human populations to predict effects in the general population.

A modifying factor may also be incorporated into the RfD to reflect qualitative professional judgements regarding scientific uncertainties not considered by the uncertainty factor, such as the completeness of the data

base and the number of animals in the study. Uncertainty factors and modifying factors, as published by EPA in IRIS or HEAST, are presented in Table 9.

For purposes of these baseline risk assessments, the chronic RfD is utilized to evaluate potential noncarcinogenic effects. The chronic RfD is a daily exposure level that is not likely to cause an appreciable lifetime risk of deleterious effects to the general population,

and sensitive subpopulations.

Table 10 summarizes the noncarcinogenic toxicity values for the COPC at the 1100-EM-1 Operable Units evaluated. Oral RfD's have been published for all of the COPC except for PCB's and trichloroethene. Confidence in these RfD's is low or medium for all COPC except nitrate. The confidence in the RfD for nitrate is high because the values are derived from human infant studies. An inhalation RfD is published for only two of the COPC, barium and 1,1,1-trichloroethane. However, 1,1,1-trichloroethane has only been detected in soil gas and soil gas exposures are not evaluated. The RfD for barium is based on a 4month inhalation study in rats that resulted in fetotoxicity. Based on this reproductive study, an interim RfD is published in HEAST. It is under review and the RfD is subject to change.

The noncarcinogenic effects for the COPC include a variety of effects such as altered blood chemistry profiles for antimony, gastrointestinal irritation for copper, or increased blood pressure for barium. Liver effects, such as increased liver weight, lesions in the liver, or changes in liver enzymes, are associated with thallium, BEHP, chlordane, DDT, heptachlor, and tetrachloroethene. Skin effects are associated with arsenic. No critical effects are identified for beryllium or chromium by the oral route. Nitrate is associated with changes in the capacity of the blood system to transport oxygen.

#### 4. Risk Characterization

The information from the exposure assessment and the toxicity assessment is used to characterize the human health risks. The risk characterization presents quantitative and qualitative descriptions of risk. The quantification of the noncarcinogenic risk and carcinogenic risk is discussed below. Based on the results of the risk assessment using the maximum contaminant concentrations, contaminants that are estimated to have a risk greater than  $1 \times 10^{-6}$  were considered for evaluation using the 95-percent UCL values.

##### A. Quantification of Non-Carcinogenic Risk

Potential human health hazards associated with exposure to noncarcinogenic substances, or carcinogenic substances with systemic toxicities other than cancer, are evaluated separately from carcinogenic risks. The daily intake over a specified time period (e.g., lifetime or some shorter time period) is compared to an RfD for a similar time period (e.g., chronic RfD or subchronic RfD) to determine a ratio called the hazard quotient (HQ). Estimates of intakes for both the BISRA and BRSRA are based on chronic exposures. The nature of the contaminant sources and the low probability for sudden releases of contaminants from the subunits preclude short-term fluctuations in contaminant concentrations that might produce acute or subchronic effects.

The formula for estimation of the HQ is:

$$HQ = \text{Daily Intake} / \text{Rfd}$$

If the HQ exceeds unity, the possibility exists for systemic toxic effects. The HQ is not a mathematical prediction of the severity or incidence of the effects, but rather is an indication that effects may occur, especially in sensitive subpopulations. If the HQ is less than unity, then the likelihood of adverse noncarcinogenic effects is small. The HQ for all contaminants for a specific pathway or a scenario can be summed to provide a hazard index (HI) for that pathway or scenario.

RfD's are route specific. Currently, all of the RfD's in IRIS are based on ingestion and inhalation; none have been based on dermal contact. Until more appropriate dose-response factors are available, the oral RfD's should be used to evaluate dermal exposures. The uncertainty regarding these assumptions is discussed below in the uncertainty section.

## B. Quantification of Carcinogenic Risk

For carcinogens, risks are estimated as the likelihood of an individual developing cancer over a lifetime as a result of exposure to a potential carcinogen (i.e., incremental or excess ICR). The equation for risk estimation is:

$$\text{ICR} = (\text{Chronic Daily Intake}) (\text{Slope Factor})$$

This linear equation is only valid at low-risk levels (i.e., below estimated risks of  $1 \times 10^{-2}$ ), and is an upperbound estimate of the upper 95th percent confidence limit of the slope of the dose-response curve. Thus, one can be reasonably confident that the actual risk is likely to be less than that predicted. Contaminant-specific ICR's are assumed to be additive so that ICR's can be summed for pathways and contaminants to provide pathway, contaminant, or subunit ICR's.

ICR's are presented for those contaminants known to be carcinogenic by a specific route of exposure. For example, chromium is only carcinogenic by the exposure route of fugitive dust inhalation. Consequently, an ICR is presented only for the exposure to chromium through the inhalation of fugitive dust. All COPC that are classified as human carcinogens, or probable human carcinogens, have published inhalation and oral Slope factors (SF's) with two exceptions:

- . PCB's and BEHP do not have a published inhalation SF. For purposes of the BISRA, the inhalation SF is assumed to be the same as the oral SF.
- . No SF's are published for lead. Therefore, this contaminant of interest is not evaluated for its potential contribution to the subunit total ICR. This may result in an underestimation of the ICR for a subunit.

All of the toxicity factors in IRIS are based on ingestion and inhalation. None of the toxicity factors have been based on dermal contact. Until more appropriate dose-response factors are available, the oral SF's are generally used to evaluate dermal exposures.

The results of the risk characterization for carcinogenic effects are presented below by subunit and summarized in Tables 11 and 12. These risk estimates are based on the maximum detected contaminant concentrations. The  $1 \times 10^{-6}$  risk level is considered to be the point of departure for determining remediation goals for alternatives when applicable or relevant and appropriate requirements (ARAR's) are not available or not sufficiently protective.

## C. Uncertainty Analysis

A human risk characterization examines the sources of the contaminant, its dispersion in the environment and resulting exposure to humans, and the toxicological effects of such exposure. The risks, both carcinogenic and noncarcinogenic, presented in this risk assessment are conditional estimates given multiple assumptions about exposures, toxicities, and other variables. This discussion focuses on the uncertainties surrounding the projected risks and hazards due to uncertainty in these variables.

**Uncertainty Associated with the Identification of COPC's.** The soil sampling conducted under the Phase I and Phase II RI's provides confidence that the COPC's at the 1100-EM-1 Operable Unit have been identified. Phase II sampling confirmed sampling data from the earlier remedial investigation activities except as noted below. Additional COPC's have been identified and evaluated in the BISRA because of the more conservative risk-based screening procedure used (e.g.,  $ICR = 1 \times 10^{-7}$  and  $HQ = 0.1$ ), the availability of new toxicity information (e.g., regarding beryllium), and additional sampling data and maximum concentrations (e.g., regarding PCB's). However, overall results are consistent with the results of the Phase I RI Report.

**Uncertainty Associated with the Exposure Assessment.** The exposure assessment is based on a large number of assumptions regarding the physical setting of the 1100-EM-1 Operable Unit, and the exposure conditions of the receptor population. For the purpose of the BISRA, a conservative assumption is made that the COPC's being evaluated are readily accessible for worker contact via ingestion, inhalation and dermal exposure pathways. Actual site conditions, however, may substantially limit or preclude such exposures. In most cases, the maximum concentrations detected are not uniformly distributed in the soil and may be several feet below the surface. For the purpose of the BRSRA, a conservative assumption is made that the COPC's being evaluated are readily accessible for receptor contact via ingestion, inhalation, dermal, and garden produce pathways. Actual site conditions, however, may

substantially limit or preclude such exposures. For example, residential use of the area in the foreseeable future is unlikely.

Other examples include exposure parameters (i.e., body weight, averaging time, contact rate, exposure frequency, and exposure duration) are generally conservative default parameters that represent reasonable maximum values as defined by EPA but may not reflect actual exposure conditions. For example, the soil ingestion exposure pathway uses the assumption that a resident or worker is present and ingesting dirt from the same site 350 days/year (d/yr) for 30 years (residential scenario) or 146 d/yr for 20 years (industrial scenario). In addition, the choice of intake parameters for all exposure pathways is governed by the specific land use evaluated. Any land use change that would increase exposures by workers or indicate a different receptor population would result in a need to reevaluate potential risks.

Absorption factors of contaminants from soil have been derived to evaluate the dermal absorption pathway. Limited data are available on the absorption of chemicals from a soil matrix. Therefore, the assessment of risks may be an overestimation or an underestimation of the actual risk.

**Uncertainty Associated with the Toxicity Assessment.** Uncertainty is also associated with the toxicity values and toxicity information available to assess potential adverse effects. This uncertainty in the information and the lack of specific toxicity values for some COPC's contribute to uncertainty in the toxicity assessment.

The RfD's and SF's have multiple conservative calculations built into them that can contribute to overestimation of actual risk (i.e., factors of 10 for up to four different levels of uncertainty for RfD's, and the use of a 95-percent upperbound confidence estimate derived from the linearized multistage carcinogenic model for SF's). For example, Table 10 indicates that an uncertainty factor of 1,000 is used to calculate the RfD's for chlordane and tetrachloroethene. Table 9 shows that, while beryllium, BEHP, chlordane, and PCB's are evaluated as human carcinogens, the available information indicates that there is inadequate evidence of carcinogenicity in humans. The extrapolation of data from high-dose animal studies to low-dose environmental human exposures may overestimate the risk in the human population because of metabolic differences, repair mechanisms, or different susceptibilities.

Uncertainty in the Toxicity Assessment. Uncertainty is also present in the overall toxicity assessment for several reasons. First, substances have been evaluated qualitatively when there is a lack of toxicity values. Second, route specific toxicity values have been extrapolated from one route to another (e.g., oral to dermal). Additionally, surrogate values are used and potential synergistic or antagonistic interactions of substances have not been evaluated. Conservative assumptions are provided regarding the species of the contaminant present. For example, all chromium is assumed to be hexavalent chromium which is carcinogenic.

Some contaminants, such as PCB's, only have toxicity values for carcinogenic effects (i.e., SF's), but do not have toxicity values for noncarcinogenic effects (i.e., RfD's). These contaminants are known to produce systemic toxic effects in addition to cancer. Without an RfD, quantitative evaluation of these other effects is limited. However, the potential to cause cancer is usually the effect of most concern and is usually the effect that drives risks at most sites. As indicated, surrogates are used to evaluate COPC's when numerical toxicity values are not available. For all COPC's, the level of confidence that key effects have been evaluated is high. The uncertainty surrounding dermal exposures and absorption from dermal exposure is another significant source of uncertainty.

#### SUMMARY OF BASELINE INDUSTRIAL SCENARIO RISK ASSESSMENT

The baseline industrial scenario risk assessment (BISRA) was conducted according to HSBRA. Contaminants were determined by comparing maximum detected concentrations of parameters to the UTL values for that parameter. The contaminants of potential concern derived from this comparison were presented in Table 4. The contaminants were evaluated in a two step process to minimize statistical analyses and allow health risk based comparison of maximum value concentrations and 95-percent upper confidence limit (UCL) concentrations. Maximum concentrations were used not only for preliminary risk based screening but also for the initial risk based assessment calculations. If a health risk was indicated using maximum concentration, then the 95-percent UCL concentration was used to refine quantification of the health risk.

The maximum concentrations of contaminants of potential concern detected within each subunit were evaluated for each subunit. Conservative assumptions were made with respect to the contaminants present. For three subunits, UN-1100-6 (Discolored Soil Site), the Ephemeral Pool, and HRL, soil contaminants that were estimated to have an Incremental Cancer Risk (ICR) greater than  $1 \times 10^{-6}$ , based on the maximum detected contaminant concentrations, were reevaluated using a 95-percent UCL concentration.

The exposure pathways for the industrial were defined in the HSBRA. These

are conservative default parameters for a generic industrial worker. The BISRA evaluated only pathways associated with exposure to soils (i.e., soil ingestion, dermal exposure to soil, and fugitive dust inhalation). Potential exposures associated with groundwater and surface water were not evaluated in this BISRA because neither groundwater nor surface water is withdrawn from the 1100 Area. Potable water is provided by the city of Richland. The air inhalation pathway assumes exposure to windblown contaminants in dust directly from each subunit. The EPA Fugitive Dust Model (FDM) was used to estimate concentrations of airborne particulates at each site based on conservative estimation of soil and climatic conditions. Chromium present in the soil at HRL was the only contaminant that may be associated with risks greater than  $1 \times 10^{-6}$ . However, all chromium was assumed to be hexavalent chromium which is a conservative assumption and unlikely to be representative of the true valence states present. Hexavalent chromium under aerobic conditions is reduced to trivalent chromium, an essential nutrient. Adverse effects have not been associated with the trivalent chromium form.

Evaluation of the potential contaminants of concern using the maximum and 95-percent UCL's identified the contaminants of concern for the individual subunits in the 1100-EM-1. Contaminants of concern for individual subunits as determined in the BISRA are:

UN-1100-6 (Discolored Soil Site) - BEHP  
Ephemeral Pool - PCB's  
HRL - Chromium - PCB's

A summary of the industrial scenario risk assessment based on the 95-percent UCL for UN-1100-6 (Discolored Soil Site), Ephemeral Pool, and HRL was presented in Table 11. The risk assessments for the Battery Acid Pit (1100-1), the Paint and Solvent Pit (1100-2), the Antifreeze and Degreaser Pit (1100-3), and the Antifreeze Tank Site (1100-4) demonstrated that the Hazard Indices were all less than 1, and the incremental cancer risks were all less than  $1 \times 10^{-6}$ .

Chromium was identified as a contaminant of concern at HRL due to the fugitive dust exposure pathway. This determination was made using maximum and 95-percent UCL soil chromium concentrations taken at depths from 0 to 4.6 m (0-15 ft) in selected boreholes and exploratory trenches. Using these values in risk based screening within the risk assessment is appropriate. However, remedial actions to protect the ambient air quality from contaminated fugitive dust migration should specifically apply to surface soils. Upon reevaluating sample analyses from chromium in only the top 0.6 m (2 ft) of HRL, a mean concentration for chromium in soils of 9.06 mg/kg with a 95-percent UCL of 9.76 mg/kg was calculated. The Phase I RI reported chromium in background soils with a mean concentration of 9.19 mg/kg and a 95-percent UTL of 12.9 mg/kg providing evidence that chromium concentrations in the HRL surface soils are typical of the site. Using the 95-percent UCL of 9.76 mg/kg to recalculate the incremental cancer risk of fugitive dust from the HRL gives a risk of  $2 \times 10^{-7}$  under the industrial scenario. Therefore, chromium was determined not to be a contaminant of concern and was not considered further.

#### SUMMARY OF BASELINE RESIDENTIAL SCENARIO RISK ASSESSMENT

The BRSRA was conducted to address uncertainty associated with future land use at the site.

Evaluation of the potential contaminants of concern using the maximum and 95-percent UCL identified the contaminants of concern for the individual subunits in the 1100-EM-1. Contaminants of concern for individual subunits

as determined in the BRSRA are:

UN-1100-6 (Discolored Soil Site) - BEHP, Chlordane  
Ephemeral Pool - Chlordane, PCB's  
HRL - Nitrate, PCB's, TCE

A summary of the residential scenario risk assessment based on the 95-percent UCL for UN-1100-6 (Discolored Soil Site), Ephemeral Pool, and HRL was presented in Table 12. The risk assessments for the Battery Acid Pit (11001), the Paint and Solvent Pit (1100-2), the Antifreeze and Degreaser Pit (11003), and the Antifreeze Tank Site (1100-4) demonstrated that the Hazard Indices were all less than 1, and the incremental cancer risks were all less than  $1 \times 10^{-6}$ .

#### SUMMARY OF ECOLOGICAL RISK ASSESSMENT FOR THE 1100-EM-1 OPERABLE UNIT

The objective of the Ecological Risk Assessment is to provide an evaluation of the site specific ecological risks. This Ecological Risk Assessment includes a problem definition, analysis, and risk characterization. Given the uncertainty in information available, it was not practical to perform risk calculations for this evaluation. Ecological risk was estimated by comparing exposure to the contaminant toxicity.

Using highly conservative assumptions and models, no uptake rates for the long-billed curlew or the Swainson's hawk exceeded toxicity values. Contaminants with uptake rates that were closest to toxicity values were zinc for the hawk and BEHP for the long-billed curlew, which were approximately 10 and 20 times less than toxicity values, respectively. Therefore, it is unlikely that contaminants of potential concern at 1100-EM-1 would have an impact on these birds that was distinguishable from background conditions. Even though there are significant uncertainties in this assessment, there has been little evidence of ecological damage at the site.

**Problem Definition.** The problem definition involved identifying ecosystems potentially at risk, the stressor characteristics, ecological effects, and the selection of assessment and measurement endpoints. Potentially sensitive habitats chosen for the 1100-EM-1 site include habitats known to be frequented by designated or proposed, endangered or threatened species. In determining ecosystems potentially at risk at 1100 EM-1, only terrestrial organisms were considered.

The dominant plant species within the 1100 Area are sagebrush, bitterbrush and cheatgrass. The sandwort is designated a monitor species. Of the birds that may inhabit the 1100 Area, the peregrine falcon and ferruginous hawk are endangered and threatened, respectively. The Swainson's hawk, golden eagle, and prairie falcon are candidate species and the long-billed curlew is a monitored species. No threatened or endangered species of mammals, reptiles, or insects are known to inhabit the 1100 Area. However, the grasshopper mouse and sagebrush vole are monitored, and the pocket gopher and striped whipsnake are candidate species.

No toxicological studies were performed on species inhabiting 1100EM-1 for the Phase I or Phase II RI. The toxicological effects on species exposed to the COPC are assumed to be those addressed in the derivation of parameters such as the No Observed Adverse Effect Level (NOAEL). These parameters are used in the analysis and characterization sections.

Phase I field observations of the ecology of 1100-EM-1 showed that there was no evidence of adverse impacts from the COPC to the flora and fauna inhabiting any of the subunits, except for the UN-1100-6 (Discolored Soil

Site). Except for a single clump of grass, there is no vegetation growing in the depression of the UN-1100-6 subunit (Discolored Soil Site). The only evidence of ecological damage at the operable unit is this apparent lack of vegetative growth at this subunit.

Assessment endpoints are the properties of habitats of potential concern that are used to assess the state of an ecosystem. These endpoints "must be of ecological importance and of direct management relevance...." When selecting assessment endpoints, it is preferable to choose specific cases (such as reduced population size). However, with the lack of data regarding the effects of contaminants at the site on organisms known to inhabit the site, this was not possible. Therefore, adverse effects that generate the toxicological parameters (NOAEL, etc.) on important species (i.e., the ferruginous hawk and peregrine falcon) were considered assessment endpoints. It would be preferable to use effects on these species as measurement endpoints, but data for the analog species (Swainson's hawk and long-billed curlew) were more readily available.

Analysis. The analysis involved performing an exposure and toxicity assessment. This involved first identifying the exposure pathways and secondly, calculating intake rates for the receptor population (Swainson's hawk and longbilled curlew).

COPC uptake calculations for the Swainson's hawk and long-billed curlew were performed according to Risk Assessment Guidance for Superfund. Table 13 lists maximum contaminant concentrations and plant and small mammal uptake factors used in uptake calculations. Similarly, the results of the uptake calculations are reported in Table 14. Appropriate parameters were not always available, so conservative estimations, taken from previously conducted studies, were made whenever necessary. Intake rates for the analog species (Swainson's hawk and long-billed curlew) were compared to toxicological values in Table 15. Values for birds were used whenever possible.

Risk Characterization. Given the uncertainty in information available, it was not practical to perform risk calculations for this evaluation. Ecological risk was estimated by comparing exposure to the contaminant toxicity.

None of the uptake rates in Table 13 exceed the toxicologic values in Table 15. For the Swainson's hawk, uptake rates for zinc, BEHP, betaHexachlorocyclohexane (  $\gamma$ -HCH), 1,1,1-trichloro-2, 2-bis(p-chlorophenyl)ethane (DDT), and PCB were between 10 and 80 times lower than the corresponding toxicity value. Uptake rates for copper, thallium, and chlordane were between 2,000 and 20,000 times lower, and the remaining uptake rates were more than 300,000 times below toxicity values. For the long-billed curlew, arsenic, barium,

nickel, vanadium, zinc, and BEHP had uptake rates 20 to 100 times less than toxicity values. The other contaminants were more than 100 times less than toxicity values.

Uncertainty Analysis. There were many sources of uncertainty in the exposure assessment and risk characterization for the ecological evaluation of 1100-EM-1. All information regarding the presence and behavior of species at the site, the exposure to contaminants, and toxicity of contaminants was estimated and extrapolated from information available from previous studies. Limited ecological data were taken from the site, therefore, the most conservative and simple models were used to determine the ecological impact. Thus, the exposure assessment represents the worst case scenario and the comparison of toxicity to exposure was highly conservative.

## Qualitative Risk Assessment for 1100-EM-2, 1100-EM-3 and 1100-IU-1

A qualitative evaluation of overall potential risk from the 1100EM-2, 1100-EM-3, and 1100-IU-1 operable units was made by comparing possible waste site contaminant levels with existing State and Federal healthbased guidelines. The identification of potential waste types for the 1100-EM-2, 1100-EM-3, and 1100-IU-1 Operable Units is based upon historical information about typical chemicals and materials that were used at the sites collected from the WIDS, previous site investigations, and site reconnaissance activities. The COPC's for each operable unit and a comparison to risk-based cleanup levels is presented below.

### 1100-EM-2 Area

The potential contaminants of concern for the 1100-EM-2 Area are chlordane; 1,1,1-trichloroethane (TCA) (700 Area UST waste solvent tank); and polychlorinated biphenyls (PCB's) (1100 Area bus shop), see Table 16.

### 1100-EM-3 Area

In the 1100-EM-3 Area, the potential contaminants include nitrates (1234 storage yard), lead (3000 Area Jones Yard HWSA), carbon tetrachloride (CCl<sub>4</sub>) (1262 solvent tanks), and PCB's (1262 transformer pad), see Table 17.

### 1100-IU-1 Area (NIKE Missile Site)

Studies of NIKE missile sites for DOE by IT Corporation revealed that releases fall into four general categories: incidental, accidental, intentional, and unanticipated. Incidental releases consisted of minor release accompanying normal site operations. Accidental releases occurred due to fuel spillage while filling UST's, and leakage of hydraulic fluid from missiles, launchers, and elevators. Intentional releases involved the dumping of unsymmetrical dimethylhydrazine (UDMH), waste solvents, and oils. Unanticipated releases from transformers containing PCB's resulted from vandalism or negligence, and asbestos released during the demolition of buildings.

Typical chemicals used at NIKE sites include aniline, petroleum distillates, chlorinated solvents such as CCl<sub>4</sub>, trichloroethene, trichloroethane, and tetrachloroethene, alcohols, inhibited red fuming nitric acid, UDMH, phosphoric acid, alodine powder, chromium oxides, acetone, paints containing chromium and lead, tricresyl phosphate, ethylene glycol, pesticides, herbicides, PCB's (transformer oil), and hydraulic fluid (see Table 18).

In place of quantitative human health and ecological risk assessments, a qualitative evaluation was made by presenting federal and state risk-based cleanup goals and advisories for known or potential contaminants. Table 19 presents a baseline cleanup levels for protection of human health. These values will be used to establish cleanup goals for these operable units.

## VII. REMEDIAL ACTION OBJECTIVES

Remedial Action Objectives (RAO's) are site specific goals that define the extent of cleanup necessary to achieve the specified level of remediation at the site. The RAO's include preliminary remediation goals derived from ARAR's, the points of compliance, and the restoration timeframe for the remedial action. These goals are formulated to meet the overall goal of CERCLA, which is to provide protection to overall human health and the environment.

Contaminants of potential concern were identified based on a statistical and risk-based screening process in site-affected media. The potential for adverse effects to human health and the environment were initially identified in the Phase I RI report, and were further evaluated in the BISRA and the BRSRA. Findings of these assessments are summarized in the previous section. There are no contaminants that pose risks to ecological receptors.

Land Use. A key component in the identification of RAO's is the determination of current and potential future land use at the site. The current use and long range planning by the city, county, and Hanford Site planners show the 1100-EM-1, EM-2 and EM-3 areas as light industrial. The 1100-IU-1 is entirely within the Arid Lands Ecological (ALE) Reserve. Area planners expect that the current land use patterns will remain unchanged as long as the Hanford Site exists. If control of the site is relinquished by the Government, land use in the vicinity of the 1100 Area would be expected to remain unchanged due to the presence of established commercial and industrial facilities that could be readily utilized by the private sector. The ALE is expected to remain a wildlife management area for the foreseeable future. These long range land use plans are not predictors of long-term land use (beyond 20 to 30 years) and should not be used as predictors of land use beyond reasonable lengths of time, nor for land use changes resulting from longer term events.

The Hanford Future Site Users Working Group (the Working Group) was convened in April of 1992 to develop recommendations concerning the potential use of lands after cleanup. These recommendations are to be used as input into the Hanford Remedial Actions Environmental Impact Statement (HRA-EIS) which is not expected to be published until 1995 or later. The Working Group issued their report in December 1992 and proposed that the cleanup options at the 1100 Area be based on eventual unrestricted land use.

Factors that were considered in conjunction with the Working Group proposals include: (1) that contaminated sites which would exist indefinitely (beyond any reasonable time for assured institutional control) would be cleaned up for standards of unrestricted use where practicable, and (2) that institutional controls (such as land and groundwater restrictions) be implemented for sites associated with low risks where it can be shown that the contaminant would degrade or attenuate within a reasonable period of time or, for sites where contaminants would remain in place above unrestricted use cleanup goals, where it can be shown that meeting the more stringent cleanup goal is not practicable. For this the 1100 Area, a reasonable period of time was identified by the Working Group as "as soon as possible (by 2018)". This time frame coincides with the TPA date for completion of cleanup actions. This time frame also approximates the upper limit of reliability on long range land use plans which have been used by DOE to determine the near-term site use.

Chemicals and Media of Concern. Risks from soil and groundwater contaminants of concern were identified at levels that exceed the EPA risk threshold and may, therefore, pose a potential threat to human health. The NCP requires that the overall incremental cancer risk (ICR) at a site not exceed the range of  $1 \times 10^{-6}$  to  $1 \times 10^{-4}$ . The State of Washington's Model Toxics Control Act (MTCA) is more stringent and requires that this risk not exceed  $1 \times 10^{-6}$  to  $1 \times 10^{-5}$ . For systemic toxicants or noncarcinogenic contaminants, acceptable exposure levels shall represent levels to which the human population may be exposed without adverse effect during a lifetime or part of a lifetime. This is represented by a hazard quotient (HQ). For sites in the state of Washington where the cumulative carcinogenic site risk to an individual based on reasonable maximum exposure for both current and future land use is less than  $1 \times 10^{-5}$ , and the

noncarcinogenic HQ is less than 1, action generally is not warranted unless there are adverse environmental impacts. However, if MCL's or nonzero MCLG's are exceeded, action generally is warranted. Risks associated with 1100 Area contaminants are summarized in Table 20.

Friable asbestos was found to be dispersed throughout HRL. The risk assessment did not evaluate the risks associated with this contaminant because there are no published reference doses or carcinogenic potency factors for asbestos. However, releases of friable asbestos in fugitive dust does pose health risks to onsite workers.

The Phase II RI has confirmed the presence of groundwater contaminants at the site. These contaminants do not present any risk to human health under the current and future industrial land use scenarios for the site because: (1) downgradient users are supplied by Richland's water distribution system, and (2) the Phase I and II RI determined that the North Richland well field is not impacted by the HRL contaminant plume and is not at risk. The uncontrolled land use future uncertainty assessment using residential exposure indicates a higher risk than the industrial scenario. However, that risk ( $3 \times 10^{-5}$ ) is within the acceptable risk range established by the NCP but is higher than that prescribed by MTCA.

TCE in groundwater was calculated to have an ICR of  $3 \times 10^{-5}$  for the uncertainty risk assessment. Generally, where groundwater is a potential source of drinking water, clean up requirements are set at levels which reduce the ICR to  $1 \times 10^{-6}$  or to MCL's. Because of the uncertain use of the aquifer as a potential source of drinking water in the long-term future, TCE was identified as a contaminant of concern. The hazard quotient (HQ) associated with nitrate in the groundwater for the uncertainty risk assessment was calculated to be 0.8. Typically, a contaminant of concern has a HQ of 1 or greater. However, nitrate is present at levels above MCL's making it a contaminant of concern to be monitored.

Soil RAO's. RAO's have been identified for the contaminated near surface and subsurface soils at the Discolored Soil Site, the Ephemeral Pool, and HRL based on detected concentrations of chemicals of concern exceeding ARAR's. Because there were no risks from the Battery Acid Pit (1100-1), the Paint and Solvent Pit (1100-2), the Antifreeze and Degreaser Pit (1100-3), and the Antifreeze Tank Site (1100-4), no action is necessary. All RAO's shall minimize exposure to contaminated soils during remediation. These specific operable unit RAO's are:

- . Discolored Soil Site (UN-1100-6)

- a. Prevent the ingestion of and dermal contact with soils having BEHP concentrations greater than the MTCA B cleanup level of 71 mg/kg.

- b. For remedial actions that leave any contaminant in place above MTCA B levels, provide adequate institutional controls to monitor the site after remediation and to prevent potential future receptor exposure to contaminants.

- . Ephemeral Pool

- a. Prevent the ingestion of and dermal contact with soils having PCB concentrations greater than the MTCA A cleanup level of 1 mg/kg.

- b. For remedial actions that leave any contaminant in place above MTCA A levels, provide adequate institutional controls to monitor the site after remediation and to prevent potential future receptor exposure to contaminants.

. Horn Rapids Landfill

- a. Prevent soil ingestion of and dermal contact with soils having PCB's at concentrations greater than the MTCA C cleanup level of 5.2 mg/kg.
- b. Prevent inhalation of fugitive dust from soils that may contain asbestos fibers.
- c. For remedial actions that leave any contaminant in place above MTCA C levels, provide adequate institutional controls to monitor the site after remediation and to prevent future receptor exposure to contaminants.

Groundwater RAO's. For the contaminated groundwater, the following RAO's based on chemical-specific ARAR's are identified.

- a. Attain the SDWA MCL of 5 ug/l for TCE at the designated point of compliance. The point of compliance is to be defined by EPA and Ecology. Monitoring for compliance will be performed at the defined point.
- b. Protect environmental receptors in surface waters by reducing groundwater contaminant concentrations in the plume to levels that are safe for biological and human receptors that may be affected at the groundwater discharge point to the Columbia River.

Residual Risks Post-Achievement of RAO's. Residual risks after meeting RAO's were calculated based on the uncertain residential land use scenario for soils at the Discolored Soil Site and the Ephemeral Pool, and the industrial land use scenario for soils at the HRL. The uncertain residential land use scenario was used to determine residual risks for groundwater. These risks are presented in Tables 21 and 22. Site risks from contaminated soils are reduced from  $2 \times 10^{-3}$  to  $2 \times 10^{-6}$ ,  $1 \times 10^{-3}$  to  $3 \times 10^{-5}$ , and  $7 \times 10^{-5}$  to  $8 \times 10^{-6}$ , for 99.9, 97, and 88-percent reductions in incremental cancer risk at the Discolored Soil Site, the Ephemeral Pool, and HRL, respectively. Groundwater residual risks were calculated using the uncertain residential scenario. For nitrates, remediation to the RAO gives a hazard quotient of 0.17 compared to a 95-percent UCL based hazard quotient of 0.8. For TCE, the total incremental cancer risk due to inhalation and ingestion is reduced from  $3 \times 10^{-5}$  based on the 95-percent UCL to  $2 \times 10^{-6}$  for a 93-percent reduction in risk.

Potential risks to human health and the environment associated with remedial activities at the site also need to be addressed. Specifically, due to the presence of asbestos in HRL soils, fugitive dust may pose a health threat to remedial workers. At the HRL and other sites, remedial activities must include the suppression of fugitive dust.

Remediation Timeframe. Soil and groundwater remediation will generally be accomplished in timeframes that are appropriate for the risks associated with the site. Soil sites are expected to be remediated within 12 to 18 months of the implementation of remedial actions. Groundwater is expected to achieve the MCL of 5 ppb for TCE by the year 2018.

## VIII. DESCRIPTION OF ALTERNATIVES

### A. Soil Alternatives

#### 1. Discolored Soil Site

Alternative DSS-0: No Action. Evaluation of this alternative is required under CERCLA; it serves as a reference against which other alternatives can

be compared. Under this alternative, no action would be taken to remove, treat, or contain contamination at this site and no institutional controls would be established to prevent exposure. There is no cost associated with this alternative.

Alternative DSS-1: Onsite Bioremediation. A diked treatment area approximately 30.5 m by 36.6 m (100 ft by 120 ft) would be constructed onsite and lined with an impervious geomembrane. The soils contaminated with BEHP above 71 mg/kg, estimated to be a maximum of 340 m<sup>3</sup> (440 yd<sup>3</sup>), would be excavated and placed into the treatment area. A sprinkler system would deliver a mixture of water, nutrients, and microorganisms, specifically cultured for their ability to degrade BEHP, to the soils approximately twice a week. The soils would be tilled after each application of this mixture to provide additional mixing and aeration. Excess water would be collected and recycled. A bioreactor would be required onsite to culture the microorganisms. It was assumed that bioremediation would be conducted for 36 weeks a year with a suspension of operations during the colder winter months, which inhibit bacterial growth and respiration. The entire remediation process was assumed to take 2 years. After remediation, the soils would be placed at the Discolored Soil Site and the area would be regraded and covered with 15 cm (6 in) of topsoil. The total estimated present worth cost for this alternative is \$997,000 (includes capital and O&M costs).

Alternative DSS-2: Onsite Incineration. Onsite incineration would be accomplished by using a small mobile incinerator capable of processing approximately 4.5 metric tons (5-tons) of contaminated soil per day. There would be approximately 770 metric tons (840 tons) of soils contaminated with BEHP to be processed. Combustion off gases would be treated to meet air quality standards for emissions through use of a secondary combustion chamber and wet scrubbers. Ashes would be quenched with water and the quench water would be recirculated. After incineration, the treated soil would be placed back at the operable subunit and the area would be regraded and covered with 15 cm (6 in) of clean topsoil. Materials would be excavated using standard equipment for earthwork. Confirmatory testing would be conducted to ensure that all contaminated soils above cleanup levels are removed. A 30.5-m (100-ft) graded square pad would be required to house the incinerator. The total estimated present worth cost for this alternative is \$1,491,000 (includes capital and O&M costs). \*\*\* Alternative DSS-3: Offsite Incineration. Approximately 770 metric tons (840 tons) of soils contaminated with BEHP would be excavated and shipped to an offsite incinerator. DOT-licensed hazardous waste haulers would carry the contaminated soils in bulk truck loads to a RCRA licensed facility. After incineration, the ash would be disposed of in this facility's ash disposal landfill. Post action sampling and analyses of remaining subunit soils would be required to confirm the level of cleanup. After completion of the action, the site would be regraded and covered with 15 cm (6 in) of clean random fill. The total estimated present worth cost for this alternative is \$2,131,000 (capital only, O&M costs are negligible).

## 2. Ephemeral Pool Soil

Alternative EPS-0: No Action. Evaluation of this alternative is required under CERCLA; it serves as a reference against which other alternatives can be compared. Under this alternative, no action would be taken to remove, treat, or contain contamination at this site and no institutional controls would be established to prevent exposure. There is no cost associated with this alternative.

Alternative EPS-1: Offsite Disposal. Approximately 250 m<sup>3</sup> (340 yd<sup>3</sup>) of soil contaminated with PCB's above 1 mg/kg would be removed and disposed of.

Front end loaders would be used for excavation and hauling would be by Department of Transportation (DOT) approved hazardous waste haulers. The contaminated material would be hauled in bulk. Material would be removed in phases with confirmatory testing conducted between each phase to verify that RAO's are met. At the completion of the action, the site would be regraded and covered with 15 cm (6 in) of clean random fill material. The total estimated present worth cost for this alternative is \$356,000 (capital only, O&M costs are negligible).

Alternative EPS-2: Onsite Incineration. Onsite incineration would be accomplished by using a small mobile incinerator capable of processing approximately 4.5 metric tons (5-tons) of contaminated soil per day. There would be approximately 450 metric tons (490 tons) of soils contaminated with PCB's above 1 mg/kg to be processed. Combustion off gases would be treated to meet air quality standards for emissions through use of a secondary combustion chamber and wet scrubbers. Ashes would be quenched with water and the quench water would be recirculated. After incineration, the treated soil would be placed back at the operable subunit and the area would be regraded and covered with 15 cm (6 in) of clean topsoil. Materials would be excavated using standard equipment for earthwork. Confirmatory testing would be conducted to ensure that all contaminated soils above cleanup levels are removed. A 30.5-m (100-ft) graded square pad would be required to house the incinerator. The total estimated present worth cost for this alternative is \$1,391,000 (includes capital and O&M costs).

Alternative EPS-3: Offsite Incineration. Approximately 450 metric tons (490 tons) of soils contaminated with PCB's would be excavated and shipped to an offsite incinerator. DOT-licensed hazardous waste haulers would carry the contaminated soils in bulk truck loads to a RCRA licensed facility. After incineration, the ash would be disposed of in this facility's ash disposal landfill. Confirmatory sampling and analyses of remaining soils would be required to confirm the level of cleanup. After completion of the action, the site would be regraded and covered with 15 cm (6 in) of clean random fill. The total estimated present worth cost for this alternative is \$1,214,000 (capital only, O&M costs are negligible).

### 3. Horn Rapids Landfill

Alternative HRL-0: No Action. Evaluation of this alternative is required under CERCLA; it serves as a reference against which other alternatives can be compared. Under this alternative, no action would be taken to remove, treat, or contain contamination at this site and no institutional controls would be established to prevent exposure. There is no cost associated with this alternative.

Alternative HRL-1: Asbestos Cap. The first part of this alternative is removal and off-site disposal at a TSCA-permitted landfill of the area of soil known to be contaminated with PCB's above the MTCA C level of 5 mg/kg (approximately 226 m[3]). Next, the asbestos cap would be constructed by placing 37,100 m[3] (48,500 yd[3]) of clean random fill material over the 10.1 hectare (25 acre) site which is the area actively used as the landfill. Forty-five cm (18 in) of random fill material would be placed uniformly over the site following existing contours; no effort would be made to direct surface runoff off of the cap area. Placement of the first 15 cm (6 in) layer of this material would require the use of special construction practices to limit the exposure of remedial workers to fugitive dust. An additional 15 cm (6 in) topsoil layer would then be placed and seeded to dryland grasses. Total cap thickness would be 60 cm (2 ft). A notice will be placed on the deed to this property that identifies this as an asbestos-containing landfill. The total estimated present worth cost of this alternative is \$2,634,000 (Capital \$2,011,000 and O&M \$41,000 for 30 years, discounted at

5%). The cost for removal and off-site disposal of the PCB-contaminated soil is \$205,000.

**Alternative HRL-2: Municipal Landfill Cap.** The first part of this alternative is removal and off-site disposal at a TSCA-permitted landfill of the area of soil known to be contaminated with PCB's above 5 mg/kg (approximately 226 m<sup>3</sup>). Next, the municipal landfill cap would be installed, consisting of a minimum of 15 cm (6 in) of topsoil over a geomembrane. The cap would be placed over the 10.1 hectare (25 acre) area, which is the extent of the actively used landfill. The cap would be designed to have a minimum 2-percent drainage slope to facilitate surface runoff. Because of the width of the landfill, intermediate drainage swales would be used to intercept this runoff. At these swales, perforated pipe would be used for surface drainage collection and the intercepted runoff would be carried past the extent of the cap into a drain field where it would be allowed to percolate through the vadose zone. The construction of the cap would require approximately 86,500 m<sup>3</sup> (113,000 yd<sup>3</sup>) of random fill material to be used in preparing an adequately sloped subgrade. A geomembrane bedding layer would be placed on top of the random fill. Next, 87,900 m<sup>2</sup> (105,000 yd<sup>2</sup>) of geomembrane would be placed and covered with 15 cm (6 in) of topsoil. The capped area would be reseeded to establish a vegetative cover and 1.83 km (6000 ft) of perimeter fence would be constructed to restrict access to the site. Appropriate warning signs would be posted to inform the public that the area is a past landfill site that contains asbestos material. The total estimated present worth cost of this alternative is \$6,608,000 (Capital \$5,445,000 and O&M \$41,000 for 30 years, discounted at 5%). The cost for removal and off-site disposal of the PCB-contaminated soil is \$205,000.

#### 4. EM-2, EM-3, AND IU-1 Soil and Debris

**Alternative OSS-0: No Action.** Evaluation of this alternative is required under CERCLA; it serves as a reference against which other alternatives can be compared. Under this alternative, no action would be taken to remove, treat, or contain contamination at these sites and no institutional controls would be established to prevent exposure. There is no cost associated with this alternative.

**Alternative OSS-1: Offsite Disposal.** Under this alternative, underground storage tanks, pipes, sumps, and cisterns would be excavated, along with visibly stained or contaminated soils. Field sampling would be conducted during excavation to ensure that all contaminated soils are removed. All excavated materials would be stored onsite until they are transported and disposed of in accordance with applicable State and Federal requirements. All excavated areas would be back-filled with clean fill and revegetated to match surrounding topography. The estimated volume to be disposed is approximately 6000 yd<sup>3</sup>. The estimated cost of this alternative is \$4,455,000.

**Alternative OSS-2: Onsite Incineration.** Under this alternative, underground storage tanks, pipes, sumps, and cisterns would be excavated, along with visibly stained or contaminated soils. Field sampling would be conducted during excavation to ensure that all contaminated soils are removed. All excavated materials would be stored onsite until they are disposed of offsite or incinerated. Onsite incineration would be limited to contaminated soils, sediments, and small debris. Larger items such as tanks, piping, and demolition debris would be disposed of offsite. The incinerator residuals would be placed back into the excavated areas and covered with clean fill. All excavated areas would be back-filled with clean fill and revegetated to match surrounding topography. The estimated cost of this alternative is \$7,974,000.

## B. Groundwater Alternatives

Alternative GW-0: No Action. Evaluation of this alternative is required under CERCLA; it serves as a reference against which other alternatives can be compared. Under this alternative, no action would be taken to treat or contain contaminated groundwater and no institutional controls would be established to prevent exposure. There is no cost associated with this alternative.

Alternative GW-1: Natural Attenuation, Monitor, Evaluate Need for Further Action. Under this alternative, the groundwater contamination would be allowed to naturally attenuate. Groundwater monitoring and modelling have indicated that the TCE plume is expected to attenuate to levels below MCL's by the year 2017. Restrictions on the drilling of supply wells would be enforced during this period. Under this alternative, additional wells would be installed and regularly monitored along George Washington Way as a point of compliance. In the event that TCE concentrations exceed MCL's at the well sites, active groundwater remediation such as extraction and treatment would be evaluated. The total estimated present worth cost for this alternative is \$1,059,000 (capital-\$685,000; O&M-\$24,300 discounted at 5% for 30 years).

Alternative GW-2A: Extraction and Treatment. TCE would be removed from contaminated groundwater by pumping groundwater through an air stripper. Air emissions from this process would contain low levels of TCE that are not expected to require additional treatment. The treatment system would operate at 100 gallons per minute (gpm). TCE levels in groundwater would be expected to reach MCL's by the year 2012. The total estimated present worth cost for this alternative is \$5,111,000 (capital-\$1,536,000; O&M-\$256,300 discounted at 5% for 17 years).

Alternative GW-3A: Extraction and Treatment. This is the same treatment process as GW-2A. However, this system would operate at 300 gpm. TCE levels in groundwater would be expected to reach MCL's by the year 2008. The total estimated present worth cost for this alternative is \$8,989,000 (capital-\$3,557,000; O&M-\$505,000 discounted at 5% for 13 years).

Alternative GW-2B: Extraction and Treatment. Extracted groundwater would be treated for TCE removal by a system consisting of a multimedia filter and an ultraviolet radiation/chemical oxidation treatment unit using ozone and hydrogen peroxide to destroy TCE. In this process, TCE is chemically destroyed and converted to carbon dioxide and water. The process would operate at 100 gpm and TCE levels in groundwater would be expected to reach MCL's by the year 2012. The total estimated present worth cost for this alternative is \$5,714,000 (capital-\$2,072,000; O&M-\$262,000 discounted at 5% for 17 years).

Alternative GW-3B: Extraction and Treatment. This is the same treatment process as GW-2B. However, this system would operate at 300 gpm. TCE levels in groundwater would be expected to reach MCL's by the year 2008. The total estimated present worth cost for this alternative is \$9,970,000 (capital-\$4,228,000; O&M-\$538,000 discounted at 5% for 13 years).

## IX. SUMMARY OF COMPARATIVE ANALYSIS OF ALTERNATIVES

This section summarizes the relative performance of each of the alternatives with respect to the nine criteria identified in the NCP. These criteria fall into three categories: The first two (Overall Protection of Human Health and the Environment and Compliance with ARAR's) are considered threshold criteria and must be met. The next five are considered balancing

criteria and are used to compare technical and cost aspects of alternatives. The final two criteria (State and Community Acceptance) are considered modifying criteria. Modifications to remedial actions may be made based upon state and local comments and concerns. These were evaluated after all public comments were received.

#### A. Threshold Criteria

##### 1. Overall Protection of Human Health and the Environment

Overall Protection of Human Health and the Environment addresses whether or not a remedy provides adequate protection and describes how risks posed through each pathway are eliminated, reduced, or controlled through treatment, engineering controls, or institutional controls.

All of the alternatives, except the no action alternatives (DSS-0, EPS-0, HRL-0, OSS-0, and GW-0) would provide some protection of human health and the environment. DSS-3 is protective because it removes and treats the contaminated soils at the Discolored Soil Site. Alternative EPS-1 is protective because it removes and properly disposes of the contaminated soils at the Ephemeral Pool. Exposure to asbestos (the principal threat) at the Landfill would be prevented by providing an asbestos-landfill cap (Alternative HRL-1) to contain the soils by preventing windblown dust. Alternative GW-1 prevents exposure to contaminated groundwater while the contamination attenuates to levels that do not pose undue risks.

Alternative DSS-1 would reduce the levels of BEHP, but it may not be completely successful because the technology is unproven beyond laboratoryscale tests. Alternative DSS-2, EPS-2, and EPS-3 would be fully protective of human health and the environment because these alternatives would destroy the contaminants at the sites. Alternative HRL-2 would also prevent exposure to asbestos. Groundwater Alternatives GW-2A, GW-2B, GW-3A, and GW-3B would be protective by preventing exposure and would also utilize groundwater extraction and treatment for some acceleration of cleanup.

Alternatives OSS-1 and OSS-2 would meet the remedial action objectives. For Alternative OSS-1, protection of human health would be provided by reducing the risks through removal and offsite disposal. Alternative OSS-2 would achieve protection through incineration.

##### 2. Compliance with ARAR's

Compliance with ARAR's addresses whether a remedy will meet all of the applicable or relevant and appropriate requirements (ARAR's) of other Federal and State environmental laws and/or justifies a waiver.

Soil alternatives DSS-2, DSS-3, EPS-1, EPS-2, EPS-3, HRL-1, HRL-2, OSS-1, and OSS-2 can meet all identified ARAR's. Alternative DSS-1 may not be efficient enough to meet cleanup levels without additional controls (e.g. institutional controls and/or capping). The "No Action" alternatives do not comply with ARAR's. Groundwater alternatives GW-1, GW-2A, GW-2B, GW-3A, and GW-3B would achieve ARAR's, although the timeframes vary from 16 years to 25 years.

#### B. Primary Balancing Criteria

Because the "No Action" alternatives are not protective of human health and the environment and do not comply with ARAR's, they are not considered further.

##### 3. Long-Term Effectiveness and Permanence

Long-Term Effectiveness and Permanence refers to the magnitude of residual risk and the ability of a remedy to maintain reliable protection of human health and the environment over time once cleanup goals have been met.

Alternatives DSS-2, DSS-3, EPS-2, EPS-3, and OSS-2 have the highest degrees of effectiveness and permanence because they employ incineration to destroy the contaminants. Alternative DSS-1 would be permanent, but the technology is unproven beyond laboratory-scale tests. Both HRL-1 and HRL-2 will be effective for the life of the caps. The estimated useful life of landfill caps is 30 to 50 years. In practice, the useful life of the asbestos cap could be much longer depending on site conditions and use. Alternative OSS-1 has a high degree of long-term permanence because contaminants are removed offsite to a controlled facility. All of the groundwater alternatives would be expected to provide long-term effectiveness once cleanup goals are attained. As noted above, the timeframes to achieve cleanup goals vary.

#### 4. Reduction of Toxicity, Mobility, or Volume through Treatment or Recycling

Reduction of Toxicity, Mobility, or Volume through treatment is the anticipated performance of the treatment technologies that may be employed in a remedy.

Soil Alternatives DSS-2, DSS-3, EPS-2, EPS-3, and OSS-2 utilize treatment to reduce contaminant volume, mobility, and toxicity. Alternative DSS-1 also utilizes treatment, but as previously described, the degree of reduction is unproven. Groundwater Alternatives GW-2A, GW-2B, GW-3A, and GW-3B all employ technologies that would reduce mobility and volume. Groundwater Alternatives GW-2B and GW-3B also reduce TCE toxicity by destroying the TCE.

#### 5. Short-Term Effectiveness

Short-Term Effectiveness refers to the speed with which the remedy achieves protection, as well as the remedy's potential to create adverse impacts on human health and the environment during the construction and implementation period.

All of the soil alternatives would create some level of short-term risk until the actions are completed, however workers and nearby residents would be protected during site activities by engineered and administrative controls. The actions described in soil alternatives DSS-2, DSS-3, EPS-1, EPS-2, EPS-3, HRL-1, HRL-2, and OSS-1 could be completed within a 6 to 9 month timeframe. Alternative DSS-1, due to the uncertainties associated with bioremediation, and Alternative HRL-2, which requires specialized equipment to install the synthetic liner, would take longer to complete. Alternative OSS-2 would take 1 to 2 years to implement. Alternatives GW-3A and GW-3B would achieve cleanup goals in the shortest timeframe (approximately 16 years). Emissions from the air stripper used in GW-2A and GW-3A are relatively low and should not require additional treatment. Neither the active nor passive alternatives pose any undue risks for implementation.

#### 6. Implementability

Implementability is the technical and administrative feasibility of a remedy, including the availability of materials and services needed to implement the solution.

All of the soil alternatives can be implemented, although with varying degrees of difficulty. Mobilizing an onsite incinerator (required for DSS2, EPS-2, and OSS-2) poses additional difficulties. The bioremediation option

(DSS-1) would require treatability testing prior to implementation. All groundwater alternatives are readily implementable.

## 7. Cost

Cost includes capital and operation and maintenance costs. The estimated costs are present worth costs (capital costs plus annual costs over the life of the project, with a 5% discount rate).

The estimated costs of the Discolored Soil Site alternatives range from \$997,000 to \$2,131,000.

The estimated costs of the Ephemeral Pool alternatives range from \$356,000 to \$1,391,000.

The estimated costs of the Horn Rapids Landfill alternatives range from \$2,839,000 to \$6,813,000.

Alternative OSS-1, Offsite Disposal, is estimated to cost \$4,455,000, while Alternative OSS-2, Onsite Incineration, is estimated to cost \$7,974,000.

The estimated costs of the groundwater alternatives range from \$1,059,000 to \$9,970,000.

## C. Modifying Criteria

## 8. State Acceptance

State Acceptance indicates whether, based on its review of the Final RI/FS Report and Proposed Plan, the State concurs with, opposes, or has no comment on the preferred alternative.

The Washington State Department of Ecology concurs with the selection of the final remedial alternative described in this ROD. Ecology has been involved with the development and review of the Remedial Investigation, Feasibility Study, Proposed Plan, and Record of Decision. Ecology comments have resulted in significant changes to these documents and has been integrally involved in determining which cleanup standards apply under MTCA.

## 9. Community Acceptance

Community Acceptance refers to the public's support for the preferred remedial alternative and is assessed following a review of the public comments received on the Final RI/FS Report and the Proposed Plan.

On June 30, 1993, a public meeting was held to discuss the Proposed Plan for the 1100 Area. The results of the public meeting and the public comment period indicates acceptance of the preferred remedial alternative, with some exceptions, one of which resulted in a minor deviation from the proposed plan. Community response to the remedial alternatives is presented in the responsiveness summary, which addresses questions and comments received during the public comment period.

## X. SELECTED REMEDY

The selected remedy for the 1100 Area NPL Site includes Offsite Incineration of BEHP-Contaminated Soils at the Discolored Soil Site (Alternative DSS-3), Offsite Disposal of PCB-Contaminated Soils at the Ephemeral Pool (Alternative EPS-1), an Asbestos Cap at the HRL (Alternative HRL-1), and Offsite Disposal of Contaminated Soil and Debris from the 1100-EM-2, 1100-EM-3, and 1100-IU-1 Operable Units (Alternative OSS-1). The selected remedy

also includes Natural Attenuation and Groundwater Monitoring for Compliance with MCL's (Alternative GW-1). Table 23 summarizes the risk reduction of the selected remedy.

Of the nine criteria described above, the criteria which weighed heavily in the decision are Long-Term Effectiveness, Implementability, and Cost. The components of the selected remedy achieve the best balance of these three criteria. Among the DSS alternatives, Alternative DSS-3 provides for the highest level of long-term effectiveness and implementability, but it does have the highest cost. Alternative EPS-1 has a lesser degree of

long-term effectiveness than the other EPS alternatives, but it is very implementable and has the lowest cost. The asbestos cap for the Horn Rapids Landfill (Alternative HRL-1) has the better long-term effectiveness, implementability, and the lowest cost of the HRL alternatives. Alternative OSS-1 has the lowest cost and better implementability, although the long-term effectiveness may be slightly less. The groundwater alternatives are approximately equal in terms of long-term effectiveness and implementability, but GW-1 has a significantly lower cost.

The total estimated costs of the remedy are \$10,840,000. The preliminary design considerations described in this ROD are for cost estimating and are subject to change based on the final remedial design and construction practices.

#### A. Offsite Incineration BEHP-Contaminated Soils

Soil from the Discolored Soil Site which is contaminated with BEHP above the MTCA cleanup level of 71 mg/kg will be removed and transported to a permitted, offsite incinerator. After incineration, the residuals will be disposed of in that facility's ash disposal landfill. This will prevent exposure to soils contaminated with BEHP above the cleanup level. The approximate volume to be excavated is 100 cubic meters (130 cubic yards). During the excavation, samples will be taken to monitor progress. Confirmation samples will also be taken to verify that cleanup levels have been met. The site will be regraded.

#### B. Offsite Disposal of PCB-Contaminated Soils

Ephemeral Pool Soils contaminated with PCB's above the MTCA cleanup level of 1 mg/kg will be removed and properly disposed of at a TSCA-permitted, offsite landfill. This will prevent exposure to soil containing PCB's above the cleanup level. The estimated volume is 125 cubic meters (165 cubic yards). Confirmatory sampling will be performed to verify that the cleanup level is met.

#### C. Asbestos Cap

The Horn Rapids Landfill will be closed as an Asbestos Landfill in accordance with the Asbestos NESHAP (40 CFR 61.151). This will prevent exposure to asbestos-containing dusts. Prior to installation of the cap, a localized area of soil that is contaminated with PCB's will be removed. This area is centered around a vadose zone borehole in the Horn Rapids Landfill (borehole HRL-4). Approximately 226 cubic meters (296 cubic yards) of soil contaminated with PCB's above 5 mg/kg will be removed and transported to a TSCA-permitted, offsite landfill. Both field monitoring and confirmatory sampling will be performed to ensure that the 5 mg/kg level is met.

#### D. Offsite Disposal of Contaminated Soil and Debris

Soil and debris from the sites in the 1100-EM-2, 1100-EM-3, and 1100-IU-1

Operable Units (from Table 5-1 from Volume IV of the RI/FS Report) which are contaminated above the levels in Table 19 will be removed and disposed in a permitted offsite landfill. Field monitoring will be performed during excavation and then samples will be taken and analyzed to confirm that the cleanup levels have been met.

#### E. Natural Attenuation and Groundwater Monitoring

Continued groundwater monitoring is necessary to verify modeled predictions of contaminant attenuation and to evaluate the need for active remedial measures.

The monitoring system will be designed and optimized to confirm that attenuation is occurring. The monitoring frequency will be selected to ensure that achievement of the RAO's can be verified. If monitoring does not confirm the predicted decrease of contaminant levels as estimated in the RI/FS, DOE, EPA, and Ecology will evaluate the need to perform additional response actions.

Approximately six groundwater monitoring wells will be used to determine when the Remedial Action Objectives have been attained and to evaluate the need for further actions. The wells will be sampled periodically. In addition to TCE and nitrate, the monitoring program will at a minimum analyze for vinyl chloride and 1,1-dichloroethene, since these compounds are breakdown products of TCE. Specific criteria for compliance monitoring and decision-making will be developed during the remedial design.

#### F. Implementing Institutional Controls

Institutional controls will also be included as part of the selected remedy. DOE will control access and use of the site for the duration of the cleanup, including restrictions on the drilling of new groundwater wells in the plume or its path will be enforced until the Remedial Action Objectives have been attained. In addition, DOE will record a notation on the deed to the Horn Rapids Landfill property as specified in the asbestos NESHAP (40 CFR 61).

### XI. STATUTORY DETERMINATIONS

Under CERCLA Section 121, selected remedies must be protective of human health and the environment, comply with ARAR's, be cost effective, and utilize permanent solutions and alternative treatment technologies or resource recovery technologies to the maximum extent practical. In addition, CERCLA includes a preference for remedies that employ treatment that significantly and permanently reduces the volume, toxicity, or mobility of hazardous wastes as their principalelement. The following sections discuss how the selected remedy meets these statutory requirements.

#### A. Protection of Human Health and the Environment

The selected remedy protects human health and the environment through soil and groundwater actions. Implementation of this remedial action will not pose unacceptable short-term risks toward site workers. Installation of the asbestos cap will prevent dispersion of the asbestos. Removal of contaminated soil will similarly prevent exposure. The groundwater controls will prevent exposure to contaminated groundwater.

The baseline risk assessment for a residential scenario associated with this site estimated a cumulative risk of  $4 \times 10^{-3}$ . The residual risks after this remedy is estimated at  $3 \times 10^{-5}$  (residential scenario).

#### B. Compliance with ARAR's

The selected remedy will comply with the federal and state ARAR's identified below. No waiver of any ARAR is being sought. The ARAR's (identified in the RI/FS) for the 1100 Area are the following:

#### Chemical-Specific ARAR's

- . Safe Drinking Water Act (SDWA), 40 USC Section 300, Maximum Contaminant Levels (MCL's) for public drinking water supplies are relevant and appropriate for setting groundwater cleanup levels.
- . Model Toxics Control Act Cleanup Regulations (MTCA), Chapter 173-340 WAC, Method A, Method B, and Method C risk-based cleanup levels are applicable for establishing soil cleanup levels.

#### Action-Specific ARAR's

- . Hazardous Materials Transportation Act (49 USC 18011813), Applicable for transportation of potentially hazardous materials, including samples and wastes.
- . National Emission Standards for Hazardous Air Pollutants (NESHAP), (40 CFR 61), relevant and appropriate for closure requirements in relation to the Horn Rapids Landfill.
- . RCRA Land Disposal Restrictions (40 CFR 268) are applicable for off-site disposal of BEHP-contaminated soils.
- . Minimum Standards for Construction and Maintenance of Wells (Chapter 173-160 and 162 WAC) Applicable regulations for the location, design, construction, and abandonment of water supply and resource protection wells.
- . RCRA Subtitle C (40 CFR 262) establishes standards for generators of hazardous wastes for the treating, storage, and shipping of wastes. Applicable to the transportation of hazardous wastes including the BEHP-contaminated soils.

#### Location-Specific ARAR's

- . National Historic Preservation Act (16 CFR 470, et. seq.)
- . Endangered Species Act (40 CFR 402)

#### Other Criteria, Advisories, or Guidance to be Considered for this Remedial Action (TBC's)

- . EPA OSWER 9834.11, Revised Procedures for Planning and Implementing Off-Site Response Actions, November 13, 1987. This directive provides procedures for off-site disposal of CERCLA wastes.
- . The Future For Hanford: Uses and Cleanup, The Final Report of the Hanford Future Site Uses Working Group, December 1992.

#### C. Cost Effectiveness

The selected remedy provides overall effectiveness proportional to its cost. The cost for Offsite Incineration of the BEHP-contaminated soil at the Discolored Soil Site appears to be higher than for the other alternatives, but the other alternatives may not comply with the land disposal restrictions.

#### D. Utilization of Permanent Solutions and Alternative Treatment Technologies to the Maximum Extent Possible

The selected remedy utilizes permanent solutions and alternative treatment technologies practicable for this site. Treatment was identified for the BEHP-contaminated soils at the Discolored Soil Site. No other forms of practicable treatment were identified.

#### E. Preference for Treatment as a Principal Element

The selected remedy utilizes treatment which permanently destroys the BEHP in the soil. The timeframe to achieve MCL's in groundwater via the selected remedy is approximately 25 years, which is longer than the timeframes (16 to 20 years) for remediation under Alternatives GW-2A, GW-2B, GW-3A, and GW-3B. Because this groundwater is not used as a drinking water source, there are no current potential risks to human health. When considered against the other balancing criteria, the potential reduction in time (5 to 9 years) for the groundwater treatment alternatives is not sufficient to offset the additional costs (\$4,000,000 to \$8,000,000). XII. DOCUMENTATION OF SIGNIFICANT CHANGES

DOE and EPA reviewed all written and verbal comments submitted during the public comment period. Upon review of these comments, it was determined that no significant changes to the selected remedy, as originally identified in the Proposed Plan, were necessary.

Although not a significant change, the cleanup level for the PCBcontaminated soil in the Horn Rapids Landfill was lowered to 5 ppm from 50 ppm. This change results in an estimated additional 265 cubic yards of soil being removed and was based largely on a comment received during the public comment period.

## ***HANFORD 1100-AREA (USDOE)***

### **Site Information:**

**Site Name:** HANFORD 1100-AREA (USDOE)  
**Address:** BENTON COUNTY, WA  
  
**EPA ID:** WA4890090075  
**EPA Region:** 10

### **Record of Decision (ROD) - Explanation of Significant Differences (ESD):**

**ROD Date:** [07/30/1996](#)  
**Operable Unit:** 01  
**ROD ID:** EPA/ESD/R10-96/145  
  
**Text:** Full-text ROD document follows on next page.

UNITES STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION 10, HANFORD PROJECT OFFICE  
712 Swift Boulevard, Suite 5  
Richland, Washington 99352

UNITES STATES DEPARTMENT OF ENERGY  
RICHLAND OPERATIONS OFFICE  
P.O. Box 550  
Richland, Washington 99352

WASHINGTON STATE DEPARTMENT OF ECOLOGY  
1315 W. 4th Avenue  
Kennewick, Washington 99336-6018

USDOE Environmental Restoration Disposal Facility, Hanford Site,  
Benton County, Washington  
Explanation of Significant Difference (ESD)

<IMG SRC 1096145>

## INTRODUCTION

### Site Name and Location

USDOE Environmental Restoration Disposal Facility (ERDF), Hanford Site, Benton County, Washington

### Lead and Support Agencies

The U.S. Environmental Protection Agency (EPA) is the lead regulatory agency on ERDF, the U.S. Department of Energy (DOE) is lead agency for operation and management of ERDF, and Washington State Department of Ecology (Ecology) is the support agency (the Tri-Parties).

### Statutory Citation for an ESD

In Section 117(c) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA), provisions are made for addressing and documenting changes to the selected remedy that occur after the Record of Decision (ROD) is signed. This ESD documents the changes to the selected remedy in accordance with CERCLA Section 117(c). Additionally, since significant, non-fundamental changes are being made to the original remedy, documentation procedures specified by the National Oil and Hazardous Substances Pollution Contingency Plan (NCP), 40 CFR Section 300.435(c)(2)(i), have been followed.

### Need for ESD

The ROD for the ERDF provides for disposal of remediation waste from CERCLA past-practice units.

Because of the similarity of contaminants and waste types, it has become apparent that ERDF disposal is an option that should be available in evaluating cleanup options for RCRA past-practice

operable units  
and closing treatment, storage, and disposal facilities (TSDs) at Hanford, as well as for CERCLA  
past-  
practice units. Waste generated during past-practice investigations should also be available  
for disposal  
in the ERDF. In addition, leachate generated at ERDF can be used to help suppress fugitive dust  
and  
aid in waste compaction at ERDF. These changes have the potential to reduce cleanup costs and  
administrative paperwork, while maintaining or increasing the level of protection to human  
health and  
the environment.

#### Administrative Record

This ESD and supporting information is part of the Administrative Record for Hanford  
Environmental  
Restoration Disposal Facility, as required by 40 CFR 300.825(a)(2), and is available to the  
public at the  
following locations:

##### ADMINISTRATIVE RECORD (Contains all project documents)

U.S. Department of Energy  
Richland Operations Office  
Administrative Record Center  
2440 Stevens Center  
Richland, Washington 99352 (Official Record)

EPA Region 10  
Superfund Record Center  
1200 Sixth Avenue  
Park Place Building, 7th Floor  
Seattle, Washington 98101

Washington State Department of Ecology  
Administrative Record  
719 Sleater-Kinney Road SE  
Capital Financial Building, Suite 200  
Lacey, Washington 98503-1138

##### INFORMATION REPOSITORIES (Contain limited documentation)

University of Washington  
Suzzallo Library  
Government Publications Room  
Mail Stop FM-25  
Seattle, Washington 98195

Gonzaga University  
Foley Center  
E. 502 Boone  
Spokane, Washington 99258

Portland State University  
Branford Price Millar Library  
Science and Engineering Floor  
SW Harrison and Park  
P.O. Box 1151  
Portland, Oregon 97207

DOE Richland Public Reading Room  
Washington State University, Tri-Cities  
100 Sprout Road, Room 130  
Richland, Washington 99352

The notice of the availability of the ESD was published in the Hood River News, the Seattle Times P/I, the Spokesman Review-Chronicle, the Tri-City Herald, and the Oregonian.

#### SITE HISTORY

The DOE's Hanford Site was listed on the National Priorities List (NPL) in July 1989 under CERCLA as amended by the Superfund Amendments and Reauthorization Act of 1986 (SARA). The Hanford Site was divided and listed as four NPL sites: the 100 Area, the 200 Area, the 300 Area, and the 1100 Area.

In anticipation of the NPL listing, DOE, EPA, and Ecology entered into a Hanford Federal Facility Agreement and Consent Order (Tri Party Agreement) in May 1989. This agreement established a procedural framework and schedule for developing, implementing, and monitoring response actions at Hanford.

Restoration of the Hanford Site is expected to result in the generation of wastes requiring further management. The Tri-Parties recognized the need for a centralized waste facility because of desires expressed by the public to expeditiously remove waste from the sites located adjacent to the Columbia River. The ROD for the ERDF was signed by the Tri-Parties on January 20, 1995. The remedy selected by the ERDF ROD specifies construction and operation of two disposal cells for Hanford remediation waste. The two landfill cells must meet RCRA minimum technical requirements (MTRs) for hazardous waste landfills (40 CFR Part 264, Subpart N) and must also provide sufficient leachate storage capacity to ensure uninterrupted operations.

The ERDF can be used to dispose of waste generated during the cleanup of the 100, 200 and 300 Areas at the Hanford Site. The 1100 Area ROD, issued in September 1993, specifies that waste generated during remediation will be disposed of offsite. Treatment as an alternative to ERDF disposal and as a precondition to ERDF disposal is to be considered in selecting remedies for the individual operable units. Waste disposed of at ERDF must meet CERCLA Section 121(d) ARAR requirements and satisfy ERDF Waste Acceptance Criteria (BHI 00139, rev. 2, February 1996). The ERDF Waste Acceptance Criteria has been approved by the EPA, in consultation with Ecology, and is in the Administrative Record.

The waste acceptance criteria incorporates state and federal regulations as well as Doe Orders. The criteria limit ERDF waste acceptability primarily in the areas of chemical concentration, radioactivity level, treatment standards, and waste form. The CERCLA decision document selecting as a remedy the disposal of the waste into ERDF shall specify treatment requirements. Public input into those decisions

will be sought during public involvement periods for the operable unit cleanup proposals.

The selected ERDF site covers a maximum of 4.1 km<sup>2</sup> (1.6 mi<sup>2</sup>) on the Central Plateau at an elevation of 195 to 226 m (640 to 740 ft) above mean sea level, approximately in the center of the Hanford Site, southeast of the 200 West Area and southwest of the 200 East Area. The ERDF will serve as the receiving and disposal facility for most waste generated from cleanup actions where disposal on the Central Plateau is the selected remedy and where waste meets ARARs and waste acceptance criteria. Some waste generated during cleanup (e.g., transuranic waste) and "as generated" wastes (i.e., wastes generated from a production process rather than as part of site remediation) will not be acceptable for ERDF disposal and shall be handled elsewhere.

Only waste that originates from CERCLA of Resource Conservation and Recovery Act (RCRA) cleanup actions on the Hanford Site will be placed in the ERDF. The waste is expected to consist of hazardous/dangerous, radioactive, mixed waste (containing both hazardous/dangerous and radioactive waste) and minor amounts of polychlorinated biphenyl (PCB) and asbestos waste. The ROD provides that the mechanism for approving disposal of RCRA past-practice remedial waste into the ERDF will be determined by the Tri-Parties.

In the ERDF ROD, the Tri-Parties determined that the 100, 200, and 300 Area NPL sites are to be treated as one site under Section 104(d)(4) of CERCLA, and that therefore a permit would not be required to transfer waste from these sites to ERDF. In response to the ERDF Proposed Plan, several members of the public expressed concern that offsite (i.e., non-Hanford) wastes may be shipped to Hanford and disposed of in ERDF. In response to these comments, the Tri-Parties clarified that the ERDF would be used solely for disposal of wastes generated from the Hanford cleanup effort; there was no intent or authorization for ERDF to receive or manage wastes generated from offsites sources. No determination has been made to include non Hanford wastes as part of the site under CERCLA Section 104(d)(4). EPA reconfirms this position in this ESD. Thus, the wastes types covered by this ESD are limited to Hanford cleanup wastes only.

#### DESCRIPTION OF SIGNIFICANT DIFFERENCE

##### Hanford Cleanup Waste

Three general types of Hanford cleanup wastes have been identified for which clarification is needed regarding eligibility for placement in ERDF. These three waste types are:

- during
  - o Waste generated as a result of site characterization and treatability tests investigations at past-practice operable units;
  - o Waste from decontamination and decommissioning of Hanford surplus facilities;
  - o Waste generated as a result of cleanup activities at Hanford RCRA sites
- undergoing

closure.

Further clarification regarding these waste types is presented below.

Investigation-Derived Waste. A variety of wastes have been produced as a result of site characterization activities associated with the Hanford cleanup effort in the 100, 200 and 300 Areas. Additionally, a

variety of treatability test wastes have been generated from the evaluation of potential cleanup alternatives. These investigation-derived wastes (IDW) include drilling muds, cuttings from test pit and well installation; purge water, soil and other materials from collection of samples, residues (e.g., ash, spent carbon) from testing of treatment technologies; miscellaneous treatability and investigative equipment such as piping, tanks etc.; contaminated personal protective equipment (PPE); and solutions (aqueous or otherwise) used to decontaminate non-disposable protective clothing and equipment. IDW is currently being stored in drums at a central area within the operable unit boundaries. Many of these drums has been stored in this manner since the beginning of the operable unit investigations. With the exception of liquid-bearing IDW, most of these wastes meet the ERDF waste acceptance criteria. Liquid-bearing IDW can generally be processed via stabilization, evaporation, or other methods to satisfy the ERDF waste acceptance criteria.

Disposal options have been evaluated as part of the 100 Area and 300 Area operable unit feasibility studies. The 100 Area and 300 Area RODs that have been issued specify that the ERDF is the selected disposal site for waste generated during cleanup activities. IDW generated investigations of the operable units is similar in nature and contamination to the remedial action waste. This ESD clarifies the investigation-derived wastes that have been generated during RCRA Facility Investigation/Corrective Measures Studies or from CERCLA Remedial Investigation/Feasibility Studies in the 100 and 300 Areas may be placed in the ERDF provided the waste acceptance criteria are met. This would provide for safe and environmentally protective disposal of this material. No addition regulatory decision document is necessary.

Limited evaluations have been completed for operable units within the 200 Area. The 200-ZP-1 Record of decision does not specifically address IDW disposal. IDW for 200-ZP-1 shall be addressed with the remedial design documentation for that action. The remainder of the IDW stored within 200 Area totals approximately 500 cubic yards. This material consists primarily of PPE and drill cuttings from well installation. The Tri-Parties believe that this waste would be more safely managed by disposing of the material in ERDF. The IDW shall meet the established waste acceptance criteria for the ERDF prior

to disposal. No additional regulatory decision document is necessary.

Investigation-derived waste generated during future activities will be addressed as part of the "Strategy for Management of Investigation-Derived Waste". This document is included in Appendix F of the Tri-Party Agreement. Decisions concerning the disposition of IDW generated as part of future investigations or treatability studies shall be addressed in future RI/FS and RFI/CMS work plans and CERCLA proposals and decision documents.

Decontamination and Decommissioning Wastes. On May 22, 1995, the Department of Energy (DOE) and the EPA issued a joint nationwide policy pertaining to the decommissioning of DOE facilities under CERCLA. This policy establishes a framework for conducting such actions, and generally commits to utilization of the CERCLA process in situations where the building or structure contains a hazardous substance posing a substantial threat of a release into the environment. The DOE undertaking a variety of activities that will be subject to this policy, including the stabilization and transition of several buildings and structures on the Hanford site. It is anticipated that these decommissioning actions will generate wastes consisting of radioactively or chemically contaminated construction debris such as concrete, rebar, steel plate, timbers, etc. Additionally, decommissioning activities may generate waste streams consisting of materials such as contaminated piping and tanks associated with operations formerly conducted in the facilities.

Waste resulting from Hanford decommissioning and decontamination activities may be disposed of in ERDF in accordance with a remedial action ROD or removal action memoranda issued in accordance with CERCLA and the NCP after an opportunity for public comment, provided that the waste meets the ERDF waste acceptance criteria.

RCRC Past-Practice and Closure Waste. As stated in the ERDF ROD, "numerous sites that normally would have been designated CERCLA sites were administratively designated as Resource Conservation and Recovery Act (RCRA) past-practice sites." The ROD also indicated the Tri-Parties intent to place such wastes in ERDF, provided that the waste acceptance criteria are met and that the disposal was to be determined by EPA, Ecology, and the Department of Energy. The Tri-Parties have determined that such waste may be placed in the ERDF in accordance with a remedial action ROD or removal action memoranda issued in accordance with CERCLA and the NCP after an opportunity for public comment, provided that the waste acceptance criteria are met.

In addition to remediation wastes from RCRA past-practice sites, the ERDF will also be eligible to receive certain wastes generated during closure activities at inactive RCRA treatment, storage, and disposal units at Hanford. Closure of these units will typically generate wastes consisting of contaminated soil and structural components such as contaminated concrete, rebar, piping, equipment, etc. In

many instances the TSD units are located within an operable unit which is being addressed under the CERCLA or RCRA past-practice process, and the TSD closure will result in cleanup wastes that are, for all practical purposes, indistinguishable from wastes resulting from CERCLA or RCRA past-practice cleanup activities. These TSD closure wastes may be placed in ERDF in accordance with a remedial action ROD or removal action memoranda issued in accordance with CERCLA and the NCP after an opportunity for public comment, provided that the ERDF waste acceptance criteria are satisfied. This determination is consistent with the approach already being implemented, on a case-by-case basis, at the Hanford site. For example, contaminated soils from closure of the 300 Area Process Trenches (RCRA TSD units) will be disposed of in ERDF in accordance with the ROD for the 300 Area CERCLA operable units.

RCRA Authorities Not Affected. Implementation of the decision to place specific RCRA past-practice or closure wastes or radioactive, non-RCRA waste from inactive TSDs in ERDF will continue to be done on a case-by-case basis. A determination under CERCLA to place RCRA waste in the ERDF shall in no way affect DOE's responsibility to meet the requirements of RCRA, including conditions of the RCRA permit or closure plans. Approval of the lead regulatory agency is required before waste from any RCRA past-practice site or TSD may be placed in ERDF.

Under this ESD, the Tri-parties may agree, in accordance with the Tri-Party Agreement Plan, Section 5.4, to redesignate operable units. However, redesignation is not required.

#### ERDF Leachate

The ERDF is a double lined landfill meeting RCRA 40 CFR Part 264 Subpart N landfill and Subpart F groundwater monitoring requirements. The ERDF is expected to generate leachate that requires management within a regulatory framework. The ERDF ROD currently requires sufficient leachate storage capacity to ensure uninterrupted operations, complying with 40 CFR Part 264, Subpart N. Additionally, the ROD states that leachate collected at the landfill will be managed at the 200 Area Effluent Treatment Facility (ETF), located in the 200 East Area, or at another approved facility.

The Tri-Parties have determined that the ERDF leachate may be collected and stored at the ERDF for use at ERDF, as appropriate uses are limited to dust suppression and waste compaction. Compaction of the waste is necessary to minimize the potential for subsidence and to support a final surface cover (See 40 CFR Section 264.310). It may be necessary to add water to the waste in order to achieve the required compaction results. Dust suppression is required to prevent wind dispersal of waste placed in the ERDF (See 40 CFR Subpart 264.301 (j)).

The leachate must be sampled prior to use ensure compliance with Land Disposal Restrictions (LDRs), ERDF waste acceptance criteria, and other health based limits (whichever is more restrictive).

The volume of leachate used to suppress dust and compact waste within the landfill must be equal to or less than the minimum volume of water that otherwise would be necessary for these purposes. The ERDF will utilize ETF or some other authorized facility for wastewater requiring treatment or exceeding annual operation needs.

Using leachate within the ERDF trench is not considered a fundamental change from the ROD. The leachate will be used to meet applicable landfill regulatory requirements. Using leachate within the trench in this manner is consistent with the nature of the original remedy.

The Tri-Parties believe that the use of leachate in this way would not constitute a violation of Section 3004(l) of RCRA, as amended. The legislative history of Section 3004(l) only discusses the use of hazardous waste for road treatment. As long as the leachate is being returned to the landfill from which it was derived to satisfy other regulatory requirements (minimize subsidence and dust suppression) and meets LDR, ERDF waste acceptance criteria, and health based limits, the Tri-Parties do not believe it is being "used for dust suppression" in the sense prohibited by Section 3004(l).

In addition, the use of leachate may not satisfy the requirement of RCRA 3004(c) which specifies that "the placement of bulk or non-containerized liquid hazardous waste or free liquids contained in hazardous waste in any landfill is prohibited". The leachate is classified as hazardous waste due to the RCRA F039 listing (40 CFR Section 261.31(a)). To the extent that Section 3004(c) of RCRA applies to the use of ERDF leachate for dust suppression and waste compaction, it is being waived pursuant to Section 121(d)(4)(D) of CERCLA.. The Tri-Parties have determined that the placement of water in ERDF is necessary in order to satisfy applicable RCRA landfill dust suppression and waste compaction requirements, and that the use of ERDF leachate that meets LDR requirements, ERDF waste acceptance criteria, and other health based limits (which ever is more restrictive) will attain a standard of performance that is equivalent to that which would be obtained by the use of water. The Tri-Parties intend to seek a delisting of the leachate after sufficient data is available to support the determination that this is a non-hazardous material. Upon delisting of the leachate, the referenced requirement will no longer apply as the liquid will be classified as non-hazardous.

A summary of the differences between the original remedy and the modified remedies for the items is shown below:

#### Original Remedy

Under the current regulatory framework, the use of the ERDF is limited to wastes generated from past-practice units on the Hanford Facility provided the ERDF waste acceptance criteria are satisfied. Disposal disposal

#### Modified Remedy

Any Hanford environmental cleanup waste generated as a result of CERCLA or RCRA cleanup actions (decontamination and decommissioning wastes, RCRA past-practice wastes, IDW) is eligible for

must be authorized by a CERCLA decision document (ROD or Action Memorandum.)

provided it meets the ERDF waste acceptance criteria and the appropriate decision documents are placed. Additionally, non-process wastes (e.g., contaminated soil, debris) generated from closure of inactive RCRA TSD units may be placed in ERDF provided that (1) the closure wastes are sufficiently similar to CERCLA or RCRA past-practice wastes placed in ERDF, (2) the ERDF waste appropriate CERCLA decision documents are in place. Revision of the RCRA Permit and closure plans may be required.

Collect all ERDF leachate for management at the 200 Area Effluent Treatment Facility or other approved facility.

Collect all ERDF leachate for use within the ERDF trench. Leachate in excess of ERDF use requirements or acceptable contaminant levels will be sent to ETF or another approved facility for management.

#### BASIS FOR SIGNIFICANT DIFFERENCE

The rationale for the changes to the original remedy are discussed in this section.

#### Hanford Cleanup Waste

Making Hanford cleanup waste eligible for ERDF disposal, regardless of whether it comes from a CERCLA or RCRA past-practice unit or from the closure of an inactive TSD unit will provide a cleanup option that will be protective and which may be the most cost effective. It will also help ensure a consistent approach to cleanup of RCRA and CERCLA sites at Hanford. The ERDF is a landfill meeting RCRA Subpart N landfill and Subpart F groundwater monitoring requirements. Additionally, the ERDF has strict guidelines, specified in the waste acceptance criteria, which must be met to dispose any waste in the facility.

This ESD for the ERDF ROD has been issued to clarify the eligibility of waste generated during cleanup of the Hanford site. Since decontamination and decommissioning waste, RCRA past-practice waste, and certain RCRA wastes from inactive TSD facilities associated with Hanford cleanup activities are sufficiently similar to other Hanford CERCLA remediation waste, the Tri-Parties believe ERDF should be considered as a disposal facility for these waste. The ERDF disposal option should be evaluated along with other cleanup alternatives in accordance with the NCP.

Additionally, investigation-derived waste resulting from RCRA Facility Investigation/Corrective Measures Studies or from CERCLA Remedial Investigation/Feasibility Studies and Treatability Studies must be managed in a more cost efficient and protective manner. The EPA believes that, in order to achieve these goals, IDW should be disposed in the ERDF (provided that the technical standards of the waste acceptance criteria are met.) This ESD serves as notification of the intent of disposing of currently stored

IDW in ERDF. Investigation- derived waste generated future activities will be addressed as part of the "Strategy for Management of Investigation-Derived Waste". This document is currently included in Appendix F of the Tri-Party Agreement. Decisions concerning the disposition of IDW generated as part of future investigations of treatability studies shall be addressed in future CERCLA proposals and decision documents after an opportunity for public comment.

#### Disposition of ERDF Leachate

The use of ERDF leachate within the trench is protective of human health and the environment. This method minimizes the need to store and transport liquids over Hanford Site roads to the ETF, thereby significantly reducing the haul distance and associated operating costs. Further, reuse within the trench will reduce the processing costs associated with using ETF as well as the need for delivering additional water to the ERDF site.

Managing leachate for use in the trench is consistent with waste minimization and resource conservation practices. Using the leachate within the trench returns a waste to a beneficial use, minimizing a waste stream and associated processing requirements. Additionally, leachate reuse conserves resources by reducing the clean water volume required for dust suppression.

#### SUPPORT AGENCY COMMENTS

Consistent with EPA guidance, the Washington State Department of Ecology reviewed the ESD. Suggested changes were incorporated into the text. Ecology supports this action and the implementation of the described to the ERDF Record of Decision.

#### AFFIRMATION OF STATUTORY DETERMINATIONS

The amended remedy is protective of human health and the environment, will comply with the Federal and State requirements that are legally applicable or relevant and appropriate to the remedial action or attain a waiver where justified, and is cost effective. The use of leachate in ERDF may not satisfy the requirement of RCRA Section 3004(c) which specifies that "the placement of bulk or non-containerized liquid hazardous waste or free liquids contained in hazardous waste in any landfill is prohibited." To the extent that Section 3004(c) of RCRA applies to the use of ERDF leachate for dust suppression and waste compaction, it is being waived pursuant to Section 121(d)(4)(D) of CERCLA. The Tri-Parties have determined that the placement of water in ERDF is necessary to satisfy applicable RCRA landfill dust suppression and waste compaction requirements, and that the use of ERDF leachate that meets LDR requirements, ERDF waste acceptance criteria, and other health based limits (whichever is more restrictive) will attain a standard of performance that is equivalent to that which would be obtained by the use of water. This remedy utilizes permanent solutions to the maximum extent practicable for this

site. Treatment of cleanup wastes will be addressed in the operable unit decision documents and remedial action activities. As a consequence, the statutory preference for treatment as a principal element will be addressed in these future documents rather than in this ESD.

This remedy will result in hazardous substances remaining onsite above health-based levels; therefore, a review will be conducted within 5 years after commencement of this action to ensure that the remedy continues to provide adequate protection of human health and the environment.

#### PUBLIC PARTICIPATION ACTIVITIES

A public comment period was held from June 3 to July 2, 1996. Public comments were considered prior to issuing the ESD. All submitted written comments are contained in the Administrative Record for the ERDF. Responses to the public comments received during the public comment period are included in the Responsiveness Summary (Appendix A) and were considered during the development of this ESD.

Signature sheet for the Explanation of Significant Differences to the Record of Decision for the USDOE

Hanford Environmental Restoration Disposal Facility Remedial Action between the United States Department of Energy and the United States Environmental Protection Agency, with concurrence by the Washington State Department of Ecology.

<IMG SRC 1096145A>

Signature sheet for the Explanation of Significant Differences to the Record of Decision for the USDOE

Hanford Environmental Restoration Disposal Facility Action between the United States Department of Energy and the United States Environmental Protection Agency, with concurrence by the Washington State Department of Ecology.

<IMG SRC 1096145B>

Signature sheet for the Explanation of Significant Differences to the Record of Decision for the USDOE

Hanford Environmental Restoration Disposal Facility Remedial Action between the United States Department of Energy and the United States Environmental Protection Agency, with concurrence by the Washington State Department of Ecology.

<IMG SRC 1096145C>

#### APPENDIX A

##### EXPLANATION OF SIGNIFICANT DIFFERENCES RESPONSIVENESS SUMMARY

USDOE HANFORD ENVIRONMENTAL RESTORATION DISPOSAL FACILITY  
EXPLANATION OF SIGNIFICANT DIFFERENCES  
RESPONSIVENESS SUMMARY

The U.S. Department of Energy (DOE), the U.S. Environmental Protection Agency (EPA) , and the State of Washington Department of Ecology (Ecology) (the agencies) held a public comment period from June 3, 1996 through July 2, 1996 for interested parties to comment on the Environmental Restoration Disposal Facility (ERDF) Explanation of Significant Differences.

A responsiveness summary has been prepared for the purpose of providing the agencies and the public with a summary of citizens comments and concerns about the site, as raised during the public comment, period and the agencies ' response to those comments and concerns.

I. RESPONSIVENESS SUMMARY OVERVIEW. This section briefly describes the background of the Hanford Site and the ERDF and outlines the changes to the ERDF Record of Decision (ROD) .

II. BACKGROUND ON COMMUNITY INVOLVEMENT AND CONCERNS. This section provides a brief history of community interest and concerns regarding the ERDF.

III. SUMMARY OF MAJOR QUESTIONS AND COMMENTS RECEIVED DURING THE PUBLIC COMMENT PERIOD AND THE AGENCIES' RESPONSES TO THOSE COMMENT. This section summarizes both oral and written comments submitted to the agencies during the public comment period, and provides the agencies' responses to those comments.

IV. REMAINING CONCERNS. This section discusses community concerns that the agencies should be aware of as they prepare to undertake operation of the ERDF.

I. RESPONSIVENESS SUMMARY OVERVIEW

SITE BACKGROUND

The DOE's Hanford Site was listed on the National Priorities List (NPL) in July 1989 under the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA) as amended by the Superfund Amendments and Reauthorization Act of 1986 (SARA). The Hanford Site was divided and listed as four NPL sites: the 100 Area, the 200 Area, the 300 Area, and the 1100 Area.

In anticipation of the NPL listing, DOE, EPA, and Ecology entered into a Hanford Federal Facility Agreement and Consent Order (Tri Party Agreement) in May 1989. This agreement established a procedural framework and schedule for developing, implementing, and monitoring response actions at Hanford.

Restoration of the Hanford Site is expected to result in the generation of wastes requiring further management. The Tri-Parties recognizes the need for a centralized waste facility

because of desires expressed by the public to expeditiously remove waste from the sites located adjacent to the Columbia River. The Record of Decision (ROD) for the ERDF was signed by the agencies on January 20, 1995. The remedy selected by the ERDF ROD specifies construction and operation of two disposal cells for Hanford remediation waste. The two landfill cells must meet RCRA minimum technical requirements (MTRs) for hazardous waste landfills (40 CFR Part 264, Subpart N) and must also provide sufficient leachate storage capacity to ensure uninterrupted operations.

The ERDF can be used to dispose of waste generated during the cleanup of the 100, 200 and 300 Areas at the Hanford Site. The 1100 Area ROD, issued in September 1993, specifies that waste generated during remediation will be disposed of offsite. Treatment as an alternative to ERDF disposal and as a precondition to ERDF disposal is to be considered in selecting remedies for the individual operable units. Waste disposed of at ERDF must meet ARARs and satisfy ERDF Waste Acceptance Criteria (BHI 00139, REV. 2, February 1996). The ERDF Waste Acceptance Criteria has been approved by the EPA, in consultation with Ecology, and is in the Administrative Record.

The waste acceptance criteria incorporates state and federal regulations as well as DOE Orders. The criteria limit ERDF waste acceptability primarily in the areas of chemical concentration, radioactivity level, treatment standards, and waste form. The CERCLA decision document selecting as a remedy the disposal of the waste into ERDF shall specify treatment requirements. Public input into those decisions will be sought during public involvement periods for the operable unit cleanup proposals.

The selected ERDF site covers a maximum of 4.1 km<sup>2</sup> (1.6 mi<sup>2</sup>) on the Central Plateau at an elevation of 195 to 226 m (640 to 740 ft) above mean sea level, approximately in the center of the Hanford Site, southeast of the 200 West Area and Southwest of the 200 East Area. The ERDF will serve as the receiving and disposal facility for most waste generated from cleanup actions where disposals on the Central Plateau is the selected remedy and where waste meets ARARs and waste acceptance criteria. Some waste generated during cleanup (e.g., transuranic waste) and "as generated" wastes (i.e., wastes generated from a production process rather than as a part of site remediation from active TSDs) will not be acceptable for ERDF disposal and shall be handled elsewhere.

Only waste that originates from CERCLA or Resource Conservation and Recovery Act (RCRA) cleanup actions on the Hanford Site will be placed in the ERDF. The waste is expected to consist of hazardous/dangerous, radioactive, mixed waste (containing both

hazardous/dangerous and radioactive waste) and minor amounts of polychlorinated biphenyl (PCB) and asbestos waste. The ROD provides that the mechanism for approving disposal of RCRA past-practice remedial waste into the ERDF will be determined by the agencies.

A summary of the differences between the original remedy and the modified remedies for these items is shown below:

## Original Remedy

Under the current regulatory framework, the use of the ERDF is limited to wastes generated from past-practice units on the Hanford Facility provided the ERDF waste acceptance criteria are satisfied. Disposal must be authorized by a CERCLA decision document (ROD or Action Memorandum).

Collect all ERDF Leachate for management at the 200 Area Effluent Treatment Facility or other approved facility

## Modified Remedy

Any Hanford environmental cleanup waste generated as a result of CERCLA or RCRA cleanup actions (decontamination and decommissioning wastes, RCRA past-practice wastes, and IDW) is eligible for disposal provided it meets the ERDF waste acceptance criteria and the appropriate decision documents are in place. Additionally, non-process wastes (e.g., contaminated soil, debris) generated from closure of inactive RCRA TSD units may be placed in ERDF provided that (1) the closure wastes are sufficiently similar to CERCLA or RCRA past-practice wastes placed in ERDF, (2) the ERDF waste acceptance criteria are satisfied, and (3) the appropriate CERCLA decision documents are in place. Revision of the RCRA Permit and closure plans may be required.

Collect all ERDF leachate for use within the ERDF trench. Leachate in excess of ERDF use requirements or acceptable contaminant levels will be sent to 200 Area Effluent Treatment Facility, or another approved facility for management.

## II. BACKGROUND ON COMMUNITY INVOLVEMENT AND CONCERNS.

Presentations were made to the Hanford Advisory Board and the Confederation Tribes and Bands of the Yakama Indians. The primary concerns of these groups focused on migration of habitat and facility closure. These concerns were addressed previously within the Remedial Investigation/ Feasibility Study and the Record of Decision and Responsiveness Summary for the ERDF.

## III. SUMMARY OF MAJOR QUESTIONS AND COMMENTS RECEIVED DURING THE PUBLIC COMMENT PERIOD AND THE AGENCIES' RESPONSES TO THOSE

## COMMENTS.

Written and oral comments received during the public comment are presented in the section. The person and group affiliation providing the comment is also identified. Responses follow each comment or a series of comments.

### A. GENERAL

Comment 1. A member of the general public commented that they support the proposed modified remedy for ERDF, stating that they believe that the changes reflect a sound technical and cost-effective resolution for integrating provisions of the numerous environmental laws. They continued by stating that this action should be publicized to other states and EPA regions and adopted at other cleanup sites where appropriate.

Response: Thank you for your comment. The agencies believe that changes specified in the ESD offer an effective solution to the management of waste generated as a result of the cleanup of the Hanford Site.

Comment 2. A member of the general public made the following comment:

I believe that the Tri-Parties should require:

Comment 2a. The shrub-steppe habitat be preserved to the greatest degree possible, with highest priority being given to the highest quality habitat. This protection should be given whether this ESD is approved or not.

Response: The ERDF site composed of a mix of habitat types, ranging from mature shrub-steppe habitat at the eastern end, to previously disturbed areas, such as the REDOX lay-down yard, at the western end. The agencies intend to limit disturbance during environmental remediation as much as possible, but we except difficult trade-offs between competing priorities in the future. DOE intends to minimize disturbance to shrub-steppe habitat to the extent possible by expanding the disposal facility only as needed.

Comment 2b. The ESD should require early mitigation of the habitat destroyed by construction of ERDF and damaged by the operation of ERDF and intrusion of invader species into the habitat.

Response: DOE has developed a Mitigation Action Plan for mitigation of the ERDF in coordination with the Hanford Natural Resource Trustee Council. Although DOE agrees that concrete habitat mitigation commitments are necessary, it is difficult to commit to specific mitigation measures until DOE and Trustees come to agreement on a site wide mitigation strategy. Additionally, the final size of the ERDF landfill will depend entirely on the decisions made at the source operable units in the future. Because of these uncertainties, the Mitigation Action Plan will probably be periodically revised and supplemented as additional engineering and biological data become available.

As part of the site wide environmental restoration mitigation strategy, Colorado State University has been contracted to develop a revegetation plan. The draft plan is expected in August with final issuance expected in December. The Hanford Natural Resource Trustee Council is involved with the development of the revegetation plan and is currently reviewing the annotated outline.

In addition, a Biological Resource Management Plan (BRMaP) and the Biological Resource Mitigation Strategy (BRMiS) are being developed. The BRMaP provides the Department of Energy and its contractors with a consistent approach to protect biological resources and to monitor, assess, and mitigate impacts from site development, environmental cleanup and restoration activities, as well as approaches to better manage total resources. The BRMiS provides Hanford Site project managers, planners and engineers, and resource managers with the concepts and information necessary to implement the requirements and guidance contained in the BRBaP specific to mitigation at the Hanford Site (via rectification and/ or compensation).

Comment 2c. If RCRA wastes are allowed into ERDF, that the cells used for such waste

- be designed to meet the detailed requirements of RCRA in addition to CERCLA requirements;
- be monitored as required under RCRA as well as CERCLA;
- be closed in accordance with the requirements of both RCRA and CERCLA;
- have the same post-closure monitoring and response requirement as RCRA in addition to the CERCLA requirements. If the wastes do migrate from ERDF in the ground and endanger groundwater, as I expect they will, USDOE must be required at the future date to exhume ERDF and treat the wastes properly.

revegetate only with species and seed-stock native to the Hanford site. All foreign or invader species must be prohibited.

Response: In accordance with the Record of Decision, the ERDF design complies with EPA RCRA Subtitle C and Washington Department of Ecology requirements for hazardous waste landfills. The ERDF trench is designed to meet the RCRA minimum technology requirements (MTRs) and includes a composites bottom liner and a leachate collection and recovery system. The ROD specifies that the closure plans and post closure monitoring for the ERDF shall satisfy the substantive portions of RCRA. The requirements for the surface cover has not yet been developed in detail. At this time, a RCRA-complaint cover has been selected for the closure of the ERDF. Prior to selection of a final cover design, the public will be given the opportunity to comment.

Comment 3. A member of the general public made the following comments:

Comment 3a. The newspaper release and the ESD package discussed that "only waste generated during Hanford cleanup is eligible for disposal in the ERDF". I wanted to voice my

support for this proposal because I believe this ti voice my important limitation placed onto ERDF operations to obtain public support.

Response: Thank you for your comment.

Comment 3b. I would like the Tri-Parties to better clarify what types of waste will not (be) accepted into ERDF. The ESD on page 4 discusses that "some waste generated during cleanup (e.g., transuranic waste) and 'as generated' waste (i.e., highly concentrated wastes present in a for essentially' as generated from a production process') from active TSDs will not be acceptable for ERDF disposal and shall be handled elsewhere" Specifically, I would like clarification on what the Tri-Parties have in mind pertaining to "as generated" wastes. I am unaware of any wastes at Hanford that would fit into this category based upon how EPA uses this term in the Hazardous Waste Identification proposed rules (see 60 FR 66344 and 61 FR 18780). EPA uses this term in (the) Federal Register preamble to describe the situation where a material becomes a waste for the first time. At Hanford, I don't believe there are any production processes that would generate highly concentrated wastes.

Response: In general, wastes that could be considered newly generated or 'as generated' waste produced at Hanford would include any waste coming from process vessels, vehicle maintenance, or laboratories (spent reagents, etc.). These wastes cannot be disposed of in the ERDF and must be sent to another facility for disposal.

Comment 3c. I would like to propose elimination of the public comment process requirement for a waste to be disposed of at ERDF. In reading the ESD, it appears that any waste destined for ERDF must undergo some sort of public comment process. This process does not seem necessary if the waste acceptance criteria can be met for the landfill. Since the acceptance criteria document has underwent public comment, we may be able to eliminate a redundant process.

Response: The public comment process described within the ESD is specific to CERCLA cleanup actions. Under CERCLA, proposals for the selection of a remedy at a site shall be made available for public comment. Disposal at the ERDF site may be a part of that remedy.

Comment 3d. I am interested to know how the Tri-Parties addressed listed waste designation and reuse issues to establish the ERDF leachate management recommendations. I am in full support of the proposal contained in the ESD for leachate management. What I cannot understand is how the Land Disposal Restrictions will be met while at the same time the ERDF leachate will be applied to the land. As I understand, the administrative process of a delisting petition according to the RCRA regulations is not required based upon an ARAR determination and the ESD will be used to address any CERCLA delisting paperwork requirements for single source leachate and/or multi-source leachate. If this is the case, my understanding is that there would be no Land Disposal Restrictions to be concerned about.

Response: Although delisting of leachate is anticipated when sufficient characterization data are available, the agencies are not taking such action at this time. The leachate will be used for dust suppression and compaction activities within the trench. Contaminant limits have been established to manage the leachate in a protective manner. The Land Disposal Restriction (LDR) limits for waste waters specified in the RCRA regulations are included in the established leachate limits. If the leachate concentrations exceed the LDR limits it cannot be used in the ERDF trench and must be treated at an approved facility.

#### IV. REMAINING CONCERNS.

Issues and concerns that the agencies were unable to address in detail during remedial action activities include the following:

Mitigation - action plan was prepared to address mitigation requirements for the ERDF. The Hanford Natural Resource Trustees were consulted during development of this plan. The implementation of this plan is pending the completion of the Biological Resource Mitigation Strategy.

#### RESPONSIVENESS SUMMARY LIST OF COMMENTORS

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